



# Additional information

## Part 2

### Ordinary Meeting of Council

Wednesday 18 January 2023 6pm



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**C2301-2 CANTONMENT STREET, NO. 28 (LOT 1), FREMANTLE –  
UNAUTHORISED TEMPORARY CARPARK – (CM  
DA0362/22)**

**ADDITIONAL INFORMATION 1 – Site photos**



**Photo 1:** Subject site as viewed from Cantonment Street showing existing temporary car parking



**Photo 2:** Subject site as viewed from Elder Place showing existing crossover used to access the site



**Photo 3:** Subject site viewed from corner of Elder Place and Queen Street



**Photo 3:** Subject site viewed from internal existing car parking to the north of the site



**C2301-3                    REFERRED ITEM - SEAVIEW STREET, NO. 7 (LOT 1)  
BEACONSFIELD - CARPORT ADDITION TO EXISTING  
GROUPED DWELLING (CM DA0472/21)**

**ADDITIONAL INFORMATION 1 – Site photos**



**Photo 1:** Subject site as viewed from Seaview Street looking north-west



**Photo 2:** Subject site as viewed from Seaview Street looking north-west with view of battle-axe access leg and existing crossover.



**Photo 3:** Subject site as viewed from Seaview Street looking west



**Photo 4:** Streetscape looking north-west as viewed from opposite side of street.

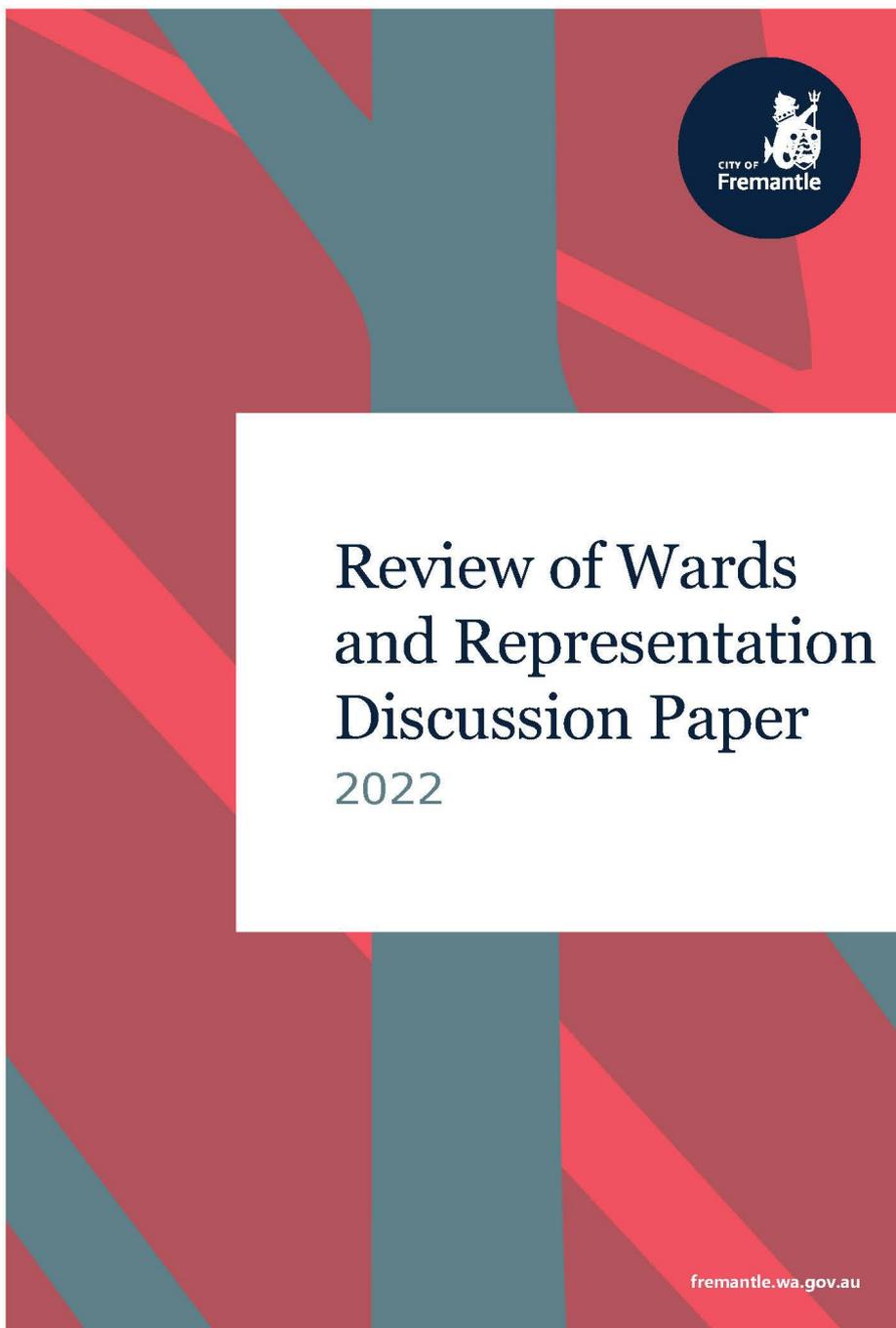


**Photo 5:** Streetscape looking south-west as viewed from opposite side of street (noting vegetation and vehicles prohibit clear views to the properties from this perspective).



**C2301-5            WARD BOUNDARY AND REPRESENTATION REVIEW -  
FINAL CONSIDERATION**

**ADDITIONAL INFORMATION 1 – City of Fremantle Review of Wards and  
Representation Discussion Paper**





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# Review of Wards and Representation Discussion Paper

## Background

The City of Fremantle (the City) has resolved to undertake a review of representation and its current ward system to respond to a request issued by the Minister for Local Government on 20 September 2022 arising out of the WA Government’s local government reform proposals.

The City was in any event due to undertake a review of its ward system in 2022/23 to comply with the requirements of the *Local Government Act 1995* (the Act). Schedule 2.2 of the Act requires local governments with wards to carry out reviews of the ward boundaries and the number of councillors for each ward from time to time so that no more than eight years elapse between successive reviews.

The last review of wards in the City of Fremantle was completed in December 2018.

## Current situation

Currently the City of Fremantle has twelve (12) councillors elected from six (6) wards as follows, plus a Mayor elected through a vote of all electors of the district.

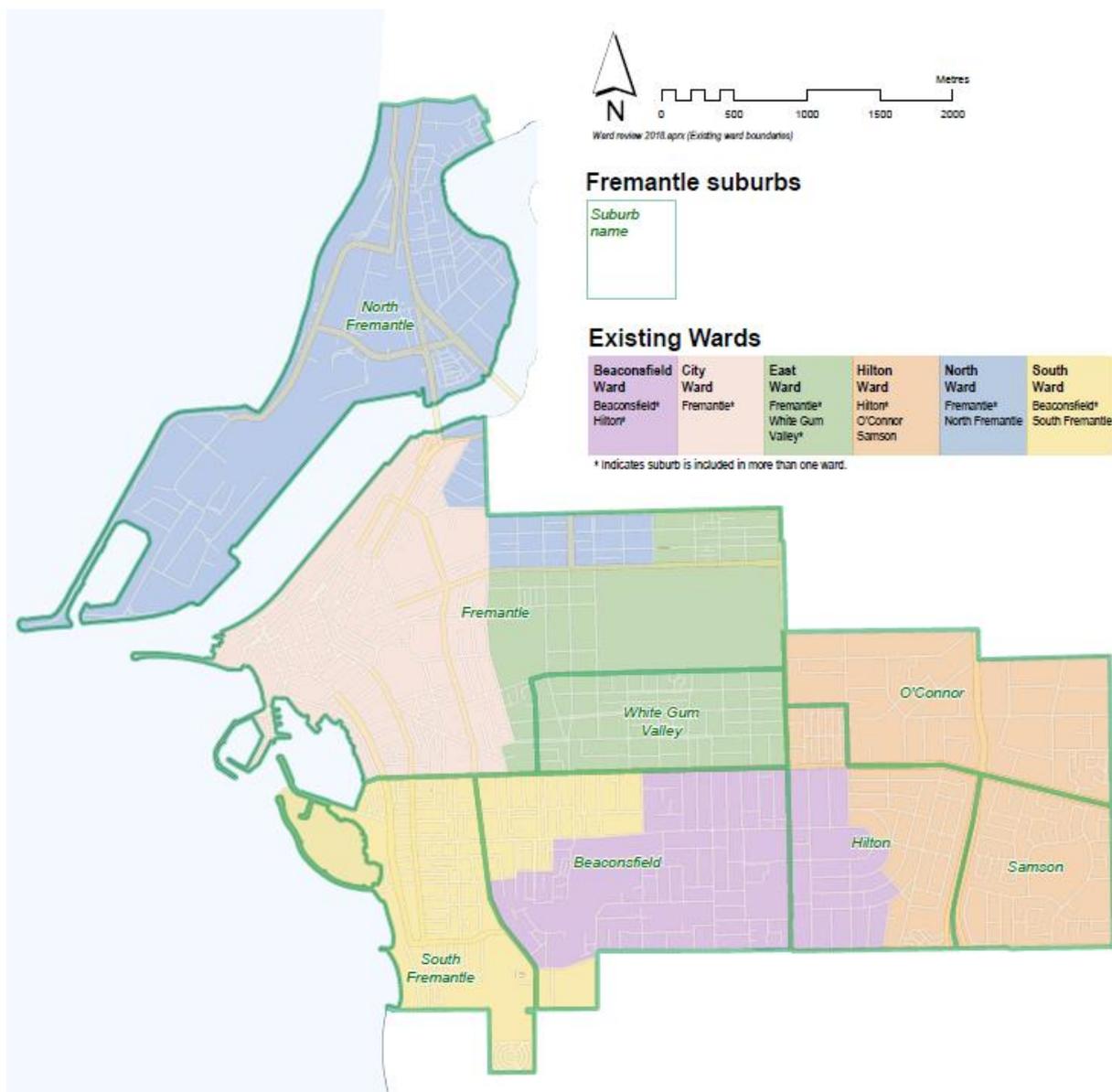
City of Fremantle				
Ward Name	No. Electors	No. Councillors	Councillor: Elector Ratio	% Ratio Deviation
East Ward	3,990	2	1,995	2.34%
South Ward	4,247	2	2,124	-3.95%
North Ward	4,286	2	2,143	-4.90%
City Ward	4,401	2	2,201	-7.72%
Beaconsfield Ward	4,022	2	2,011	1.56%
Hilton Ward	3,568	2	1,784	12.67%
<b>Totals</b>	<b>24,514</b>	<b>12</b>	<b>2,043</b>	

**Table 1: City of Fremantle elector to councillor ratios - current situation**

The % ratio deviation gives a clear indication of the % difference between the average councillor/elector ratio for the whole local government and the councillor/elector ratio for each ward.

It can be seen that there is an imbalance in representation in Hilton ward in excess of the guidance provided by the Local Government Advisory Board (LGAB) that a balanced representation would be reflected in the % ratio deviation being within plus or minus 10%.

A map showing the current ward boundaries (and also boundaries of suburbs in the City of Fremantle) is provided below:





## Review process

The City has been advised that under the local government reform proposals the number of councillors will be limited based on the total population of the local government district. There will be three tiers as follows:

- Population of up to 5,000 – 5, 6 or 7 councillors (including the president)
- Population between 5,000 and 75,000 – 5 to 9 councillors (including the mayor/president)
- Population above 75,000 – 9 to 15 councillors (including the mayor).

The current approximate population of the City of Fremantle (based on preliminary 2021 census data recently released by the ABS) is 31,930. Therefore, the City will be required to reduce the number of elected members on the council to a maximum of 9 including the mayor.

The review process involves the following steps:

- The council resolves to undertake the review
- Public submission period opens
- Information provided to the community for discussion
- Public submission period closes
- The Council considers all submissions and relevant factors and makes a decision
- The Council submits a report to the Local Government Advisory Board (the Board) for its consideration
- If a change is proposed, the Board submits a recommendation to the Minister for Local Government (the Minister).

Any changes approved by the Minister will be in place for the next ordinary election where possible.

## Factors to be considered

When considering changes to wards and representation, Schedule 2.2 of the Act specifies five factors that must be taken into account by a local government as part of the review process:

1. Community of interest
2. Physical and topographic features
3. Demographic trends
4. Economic factors
5. Ratio of Councillors to Electors in the various wards.



The LGAB offers the following interpretation of these factors.

### **1. Community of interest**

The term community of interest has a number of elements. These include a sense of community identity and belonging, similarities in the characteristics of the residents of a community and similarities in the economic activities. It can also include dependence on the shared facilities in a district as reflected in the catchment areas of local schools and sporting teams, or the circulation areas of local newspapers.

Neighbourhoods, suburbs and towns are important units in the physical, historical and social infrastructure and often generate a feeling of community and belonging.

### **2. Physical and topographic features**

These may be natural or man-made features that will vary from area to area. Water features such as rivers and catchment boundaries may be relevant considerations. Coastal plain and foothills regions, parks and reserves may be relevant as may other man-made features such as railway lines and freeways.

### **3. Demographic trends**

Several measurements of the characteristics of human populations, such as population size, and its distribution by age, sex, occupation and location provide important demographic information. Current and projected population characteristics will be relevant as well as similarities and differences between areas within the local government.

### **4. Economic factors**

Economic factors can be broadly interpreted to include any factor that reflects the character of economic activities and resources in the area. This may include the industries that occur in a local government area (or the release of land for these) and the distribution of community assets and infrastructure such as road networks.

### **5. Ratio of Councillors to Electors in the various wards**

It is expected that each local government will have similar ratios of electors to councillors across the wards of its district. The LGAB advises that a balanced representation would be reflected in the % ratio deviation being within plus or minus 10%.



## Options to consider

The Council will consider the following options and members of the community may suggest others:

1. **Retain current 6 ward structure** with **1 Councillor** per ward and the Mayor (***total 7 elected members***), with a slight adjustment to the boundary between Beaconsfield and Hilton wards.
2. **No Wards** and have either have **5, 7 or 9 elected members** (including the Mayor).
3. **2 Wards** (dividing the City of Fremantle district roughly either north/south or east/west) with the following representative sub-options:
  - (1) **2 councillors** per ward and the Mayor (***total 5 elected members***)
  - (2) **3 councillors** per ward and the Mayor (***total 7 elected members***)
  - (3) **4 councillors** per ward and the Mayor (***total 9 elected members***)

The two alternative configurations of ward boundaries (north/south and east/west) are shown on maps 3 and 4.

4. **3 Wards** - with **2 councillors** per ward and the Mayor (***total 7 elected members***) - no alternative numbers of elected members are available under this option. Two alternative configurations of ward boundaries are suggested under this option as shown on the attached maps (see maps 5 and 6).
5. **4 Wards** with the following representative options:
  - (1) **1 councillor** per ward and the Mayor (***total 5 elected members***)
  - (2) **2 councillors** per ward and the Mayor (***total 9 elected members***)

Three alternative configurations of ward boundaries are suggested under this option as shown on the attached maps (see maps 7, 8 and 9).

The attached maps illustrate these options.



The names of the wards will also be considered. For example, rather than the current mixture of suburb names (Hilton, Beaconsfield) and geographic orientation/spatial locations (North, East, South and City), it may be preferable to adopt alternative theme-based naming conventions. The council will consider and invites community feedback on the following themes for ward names:

- Names based on physical features or landmarks, e.g. coast, valley.
- Whadjuk names for local places or landscape features.
- Native flora/fauna names.

Other appropriate themes for names or specific name suggestions may emerge through the community consultation process.

## Public submissions

Members of the community are invited to make a written submission about any aspect of ward boundaries and representation and lodge it at:

City of Fremantle  
Walyalup Civic Centre  
151 High Street  
Fremantle WA 6160

Submissions will also be accepted by MySay Freo website [mysay.fremantle.wa.gov.au](https://mysay.fremantle.wa.gov.au) or email: [info@fremantle.wa.gov.au](mailto:info@fremantle.wa.gov.au)

All submissions must be received by 5pm on **Monday, 12 December 2022**

Thank you for your interest and involvement in this review. Council welcomes your comments on any matters that may assist it to make informed and responsible decisions for the benefit of the people of the City of Fremantle.

Hannah Fitzhardinge  
MAYOR

Glen Dougall  
CHIEF EXECUTIVE OFFICER



## Attachment 1: Assessment of Options

### Features of the District

#### Community of interest

The City of Fremantle is located approximately 18 kilometres south-west of Perth and is bounded on two sides by the Indian Ocean and the Swan River.

Fremantle's 18.86 square kilometres is comprised of eight suburbs – Beaconsfield, Fremantle, Hilton, North Fremantle, O'Connor, Samson, South Fremantle and White Gum Valley. The district is currently divided into six wards, named after a combination of suburbs and geographic locations (north, east, south and city).

The Swan River splits the North Ward into two sectors, the majority comprising of the suburb of North Fremantle but with a small portion of the ward being south of the river comprising small parts of the suburb of Fremantle immediately adjoining the district boundary with the Town of East Fremantle.

Hilton Ward consists of the O'Connor suburb which is a predominantly industrial area north of South Street (a major arterial road), the residential suburb of Samson and the eastern half of the Hilton Garden Suburb residential area. The western part of the Garden Suburb is included within Beaconsfield ward.

A portion of the Beaconsfield and South Ward boundaries do not separate using roadways, instead they run through properties. This is depicted with the boundary appearing through properties through Milbourne St (unmade road) in South Fremantle.

City ward includes all of the Fremantle city centre and older residential parts of the suburb of Fremantle east and west of Ord Street/Hampton Road, a major traffic route running north-south.

East ward comprises the whole suburb of White Gum Valley and eastern parts of the suburb of Fremantle.

### Physical and topographic features

The Swan River and Fremantle Port Inner Harbour water bodies split the district into two land areas – a peninsula to the north of the river comprising the whole of the suburb of North Fremantle with ocean and river foreshores including the popular Port and Leighton Beaches, and the remainder of the district including the Fremantle city centre to the south.

The southern part of the district includes significant maritime infrastructure and recreational area at the Fishing Boat, Challenger and Success Boat Harbours and South Beach.



A prominent ridge line runs north-south approximately 1km inland from the Indian Ocean coastline south of the Swan River, from Cantonment Hill immediately south of the river extending down to Clontarf Hill on the southern boundary of the City of Fremantle adjoining the City of Cockburn.

A major area of open space at exists in East ward immediately south of High Street, comprising of the Royal Fremantle and City of Fremantle Municipal Golf Courses and Booyeembara Park public open space reserve.

Major traffic routes run through the district at High Street and South Street (east-west) and Stirling Highway and Ord Street/Hampton Road (north-south). Stirling Highway crosses the river on a major road bridge, and a second road bridge carrying Queen Victoria Street and a rail bridge serving passenger and freight trains are located west of the Stirling Bridge.

### **Demographic trends**

Most growth in new housing supply and population since the last ward and representation review in 2018, and further growth anticipated in next 5 to 8 years (8 years being the maximum period permitted under the Local Government Act until the City must carry out another review), results from recently constructed or planned residential developments in North Fremantle (particularly in the McCabe St development zone precinct) and within and on the eastern fringes of Fremantle city centre. These include several completed large apartment developments along Queen Victoria Street and an approved 200+ unit development in Burt Street scheduled to commence in early 2023. These developments are in the North and City wards.

Some future population growth is also expected in the 'Heart of Beaconsfield' project area (straddling the boundary of Beaconsfield and South wards) but the pace of growth is likely to be slower than previously envisaged due to a recent Government decision to retain most current social housing stock in the Davis Park precinct (bounded by South Street, Fifth Avenue, Lefroy Road and Caesar Street) for an unspecified period.

Within the existing East ward two adopted structure plans have provided for significant residential redevelopment and population growth in the Knutsford East and Swanbourne Street development areas. Some new development has occurred in the Knutsford East structure plan area in recent years but the pace of development has been relatively slow and current indicators suggest that this will remain the case for the next 5 – 10 years at least. No redevelopment has taken place in the Swanbourne Street structure plan area and there are no current indications of significant development commencing before the next ward and representation review is due to take place.

Whilst infill development is occurring in other areas across the City of Fremantle, it is occurring at a relatively low and stable rate.



The following provides a snapshot of key 2021 census data relating to the City of Fremantle's demographic profile:

1. Fremantle's population grew 5,806 between 2006 and 2021 from 26,124 to 31,930. All suburbs increased in population apart from Samson, which saw a slight (-141) decrease on the 2016 census. The Fremantle suburb has the largest population (9,251 +532), followed by Beaconsfield (5,315 +58), Hilton & O'Connor (combined 4,783 +144), North Fremantle (3,947 +398), South Fremantle (3,398 +149), White Gum Valley (3,358 +221) and Samson (1,881 -141) the smallest
2. The City comprises of 14,828 dwellings which is an increase of 1,422 dwellings over 2016.
3. The median age in Fremantle (42) is higher than the state average and has increased since 2011 and stayed the same since 2016. Traditionally compared to the Greater Perth region and Western Australia, Fremantle has a higher proportion of older workers, retirees and seniors, and a smaller young person population but a comparable 'young workforce' and middle-aged cohort.
4. The average household size of 2.2 is below the metropolitan average of 2.6, influenced in part by the higher-than-average proportion of lone person households (33.3%). Comparative to the greater Perth area (24.9%), every suburb but Beaconsfield (24.5%) has a higher number of lone/single households.
5. A higher proportion of dwellings are rented (31.7%) than the state average (27.3%), though this is reducing (33.5% in 2016) whilst mortgaged households are increasing (32.6% 2021; 31.5% 2016). Social housing has reduced by 9.5% since 2001 to less than 10% of all dwellings (but still significantly exceeds the metropolitan average of 3.1%).
6. The City also demonstrates a much higher proportion of attached and medium to high density dwellings (39.9%) than the metropolitan average (22.1%), with a population density of 16.62 p/ha (more than double that of its region). Recent increases in dwelling numbers have largely been in medium to high density dwellings. Fremantle also has a higher percentage of 1- and 2-bedroom dwellings (36.4%) comparatively to greater Perth (16.2%) better catering to smaller household sizes
7. The City's proportion of Aboriginal and Torres Strait Islander people is just under (1.7%).
8. 81% of the population speak only English language with 16.9% indicating they also speak a non-English language as well.



## **Economic factors**

The City of Fremantle is a regional centre and in current Western Australian Planning Commission strategic planning documents Fremantle is classified as a Strategic Metropolitan Centre and an Activity Centre.

Fremantle maintains an economic personality as a historic port city, a cosmopolitan visitor destination and a regenerating strategic metropolitan centre unique in Western Australia. Notwithstanding the rise of the suburban shopping centre, Fremantle remains Perth's 'second city' and a true strategic centre.

In addition to a traditional mix of commercial, retail and light industrial employment uses within its district, Fremantle contains a major hospital and other medical facilities and the University of Notre Dame within its CBD area. According to Perth Land Use and Employment Survey by the Department of Planning, Lands and Heritage, the Fremantle city centre had a working population of 8,446 people in 2015/17. This included 2,701 office workers, 3,042 retail workers over a total commercial floor space area of 356,713sqm (includes 61,557sqm office, 66,360sqm retail, 36,609sqm entertainment). The survey notes there may be undercounting due to non-response rate in the survey. The recent completion of FOMO and the civic centre at Walyalup Koort has attracted 1800+ new office employees, plus retail and hospitality workers. The combined development has created 6,350sqm of retail and Restaurant/café/bar floor space and 23,675 sqm of office space.

Fremantle Port is a significant employment generator. Its operation is estimated to contribute approximately 2,234 direct jobs in the Fremantle economy and between 4,000 – 6,000 indirect jobs (ID Analysis of the Economic Contribution of the Port to the City of Fremantle, 2021). The City is cognisant of the economic and employment (as well as social and physical) impacts of the proposed relocation of most port functions to Kwinana, whilst also recognising the opportunities the redevelopment of port lands presents.

The creative (including film) industries, maritime-based research commerce and industry (blue economy), sustainability and other knowledge-based industries all represent emerging strategic employment opportunity sectors as Fremantle's complementary role to more conventional industrial and business districts evolves. These industries are already established in the City and will likely see growth into the future, capitalising on its natural attributes, social characteristics and the attractions it offers.

Industrial economic activity is concentrated primarily in O'Connor, with some mostly port-related industrial uses within North Fremantle. O'Connor is a major driver of economic input providing sites for businesses in Fremantle's two largest contributors to economic input – manufacturing and transport, postal and warehousing - which together account for around one-third of Fremantle's economic output. Its continued operation and protection from encroachment and land use conflicts is consequently economically important. This is likely to



preclude significant additional residential development in the suburb and mean that the elector numbers remain fairly static.

Fremantle’s employment profile shows with particular strength in Transport, Postal and Warehousing (associated with the port, and O’Connor industrial area). Health Care and Social Assistance (associated with the hospital and local, district and regional social services), Education (associated with University of Notre Dame, TAFE and schools) and the continued significance of Manufacturing. Compared to the WA state average Fremantle also has a high proportion of Accommodation and Food services (associated with tourism, recreation and lifestyle businesses) and Arts and Recreation employment.

### Ratio of councillors to electors

Currently the City of Fremantle has twelve (12) councillors elected from six (6) wards as follows, plus a Mayor elected through a vote of all electors of the district.

City of Fremantle				
Ward Name	No. Electors	No. Councillors	Councillor: Elector Ratio	% Ratio Deviation
East Ward	3,990	2	1,995	2.34%
South Ward	4,247	2	2,124	-3.95%
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City Ward	4,401	2	2,201	-7.72%
Beaconsfield Ward	4,022	2	2,011	1.56%
Hilton Ward	3,568	2	1,784	12.67%
<b>Totals</b>	<b>24,514</b>	<b>12</b>	<b>2,043</b>	

**Table 1: City of Fremantle elector to councillor ratios - current situation**

The % ratio deviation gives a clear indication of the % difference between the average councillor/elector ratio for the whole local government and the councillor/elector ratio for each ward.

It can be seen that there is an imbalance in representation in Hilton ward in excess of the guidance provided by the Local Government Advisory Board (LGAB) that a balanced representation would be reflected in the % ratio deviation being within plus or minus 10%.

All of the options presented for consideration below that propose the retention of wards (i.e., all options except for option 2) achieve a balanced representation with the ratio deviation being within a margin of plus or minus 10%.

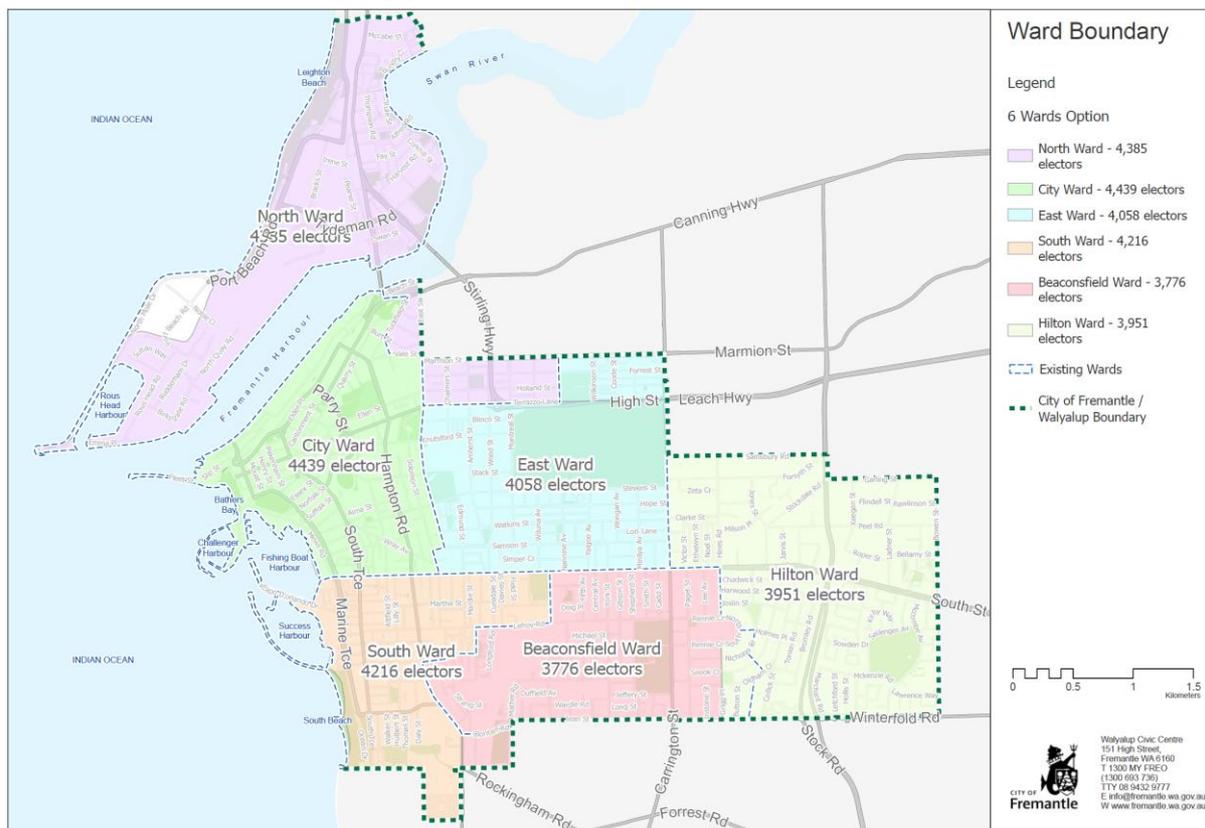
## OPTIONS FOR CONSIDERATION

### Option 1 – Retain the current 6 ward structure with 1 councillor per ward (plus the Mayor)

#### Description of Option

This option retains six wards with boundaries very similar to the current wards, except for minor adjustments to the boundary between Hilton and Beaconsfield wards to bring Hilton ward within the 10% margin for deviation from the average councillor to elector ratio for the whole local government as recommended by the LGAB. This can be achieved by moving the boundary slightly further westwards towards Carrington Street to increase the number of electors within Hilton ward.

The ward boundaries are illustrated on **Map 1** below (also shown in **Appendix 1**). For ease of reference and comparison, maps of all options are provided together at the end of this discussion paper as an appendix.





The following is an assessment of this option against the five factors specified for consideration by the LGAB.

### **Community of interest**

The current ward boundaries generally reflect local communities centred on the established suburbs, and the Fremantle city centre and its immediate eastern fringes in the case of City ward. However, a small part of North ward extends south of the river and is not contiguous with the majority of the ward in North Fremantle. The community within the Hilton Garden Suburb residential area is mostly within Hilton ward but the westernmost part of the area is in a separate ward (current Beaconsfield ward) although the area within the latter ward has been slightly reduced to balance representation more evenly.

### **Physical and topographic features**

Current ward boundaries do not particularly correspond to major physical or topographic features, except for most of the eastern boundary of City ward following the north-south ridge along East Street and Swanbourne Street.

### **Demographic trends**

As mentioned above, most recent and anticipated short term population growth is likely to occur in areas within the current City and North wards. These wards already have the highest number of electors to councillors.

### **Economic factors**

The current main areas of economic activity within the district are in City and North wards (Fremantle CBD and Fremantle Port) and the large O'Connor industrial area in the northern half of Hilton ward.

### **Ratio of councillors to electors**

This option achieves the ratio of councillors to electors set out in table 1 below.

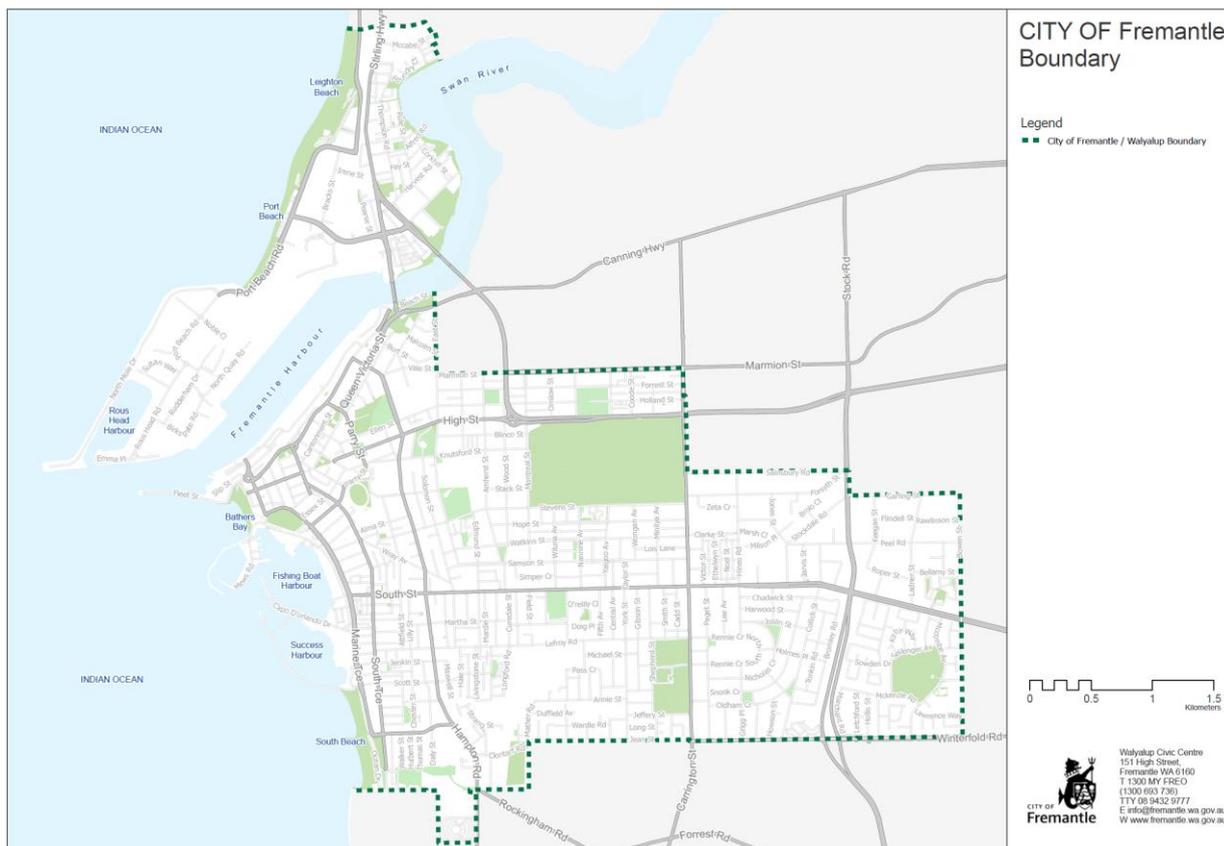


**Table 1: Option 1 – 6 wards with 1 councillor per ward**

<b>Ward</b>	<b>Number of Electors</b>	<b>Number of Councillors</b>	<b>Councillor: Elector Ratio</b>	<b>% Ratio Deviation</b>
1	4385	1	1:4385	-5.99%
2	4439	1	1:4439	-7.29%
3	4058	1	1:4058	1.90%
4	4216	1	1:4216	-1.90%
5	3776	1	1:3776	8.72%
6	3951	1	1:3951	4.49%
<b>Total</b>	<b>24,825</b>	<b>6</b>	<b>1:4137</b>	

## Option 2 – no wards and 5, 7 or 9 elected members (including the Mayor)

This option would simply retain the current district boundaries as shown on **Map 2** below (also shown in **Appendix 2**), with all elected members (whatever number is adopted) serving the electorate across the whole district.



### Community of interest

Under this option parts of the community that identify with a particular suburb or other definition of a local area (e.g., precinct) which may generally correlate to a ward might feel a sense of loss of local representation.

### Physical and topographic features

Existing district boundaries to the City of Fremantle generally follow public roads (mostly local roads rather than major arterial routes) except for the northern boundary adjoining the Town of Mosman Park and parts of the southern boundary at its western end around Clontarf Hill and South Beach.



### Demographic trends

The areas of anticipated population growth would be the same as previously described, and in a no-wards option this would have no effect on the ratio of councillors to electors.

### Economic factors

The current main areas of economic activity within the district in Fremantle CBD and Fremantle Port, and the O'Connor industrial area would be unaffected.

### Ratio of councillors to electors

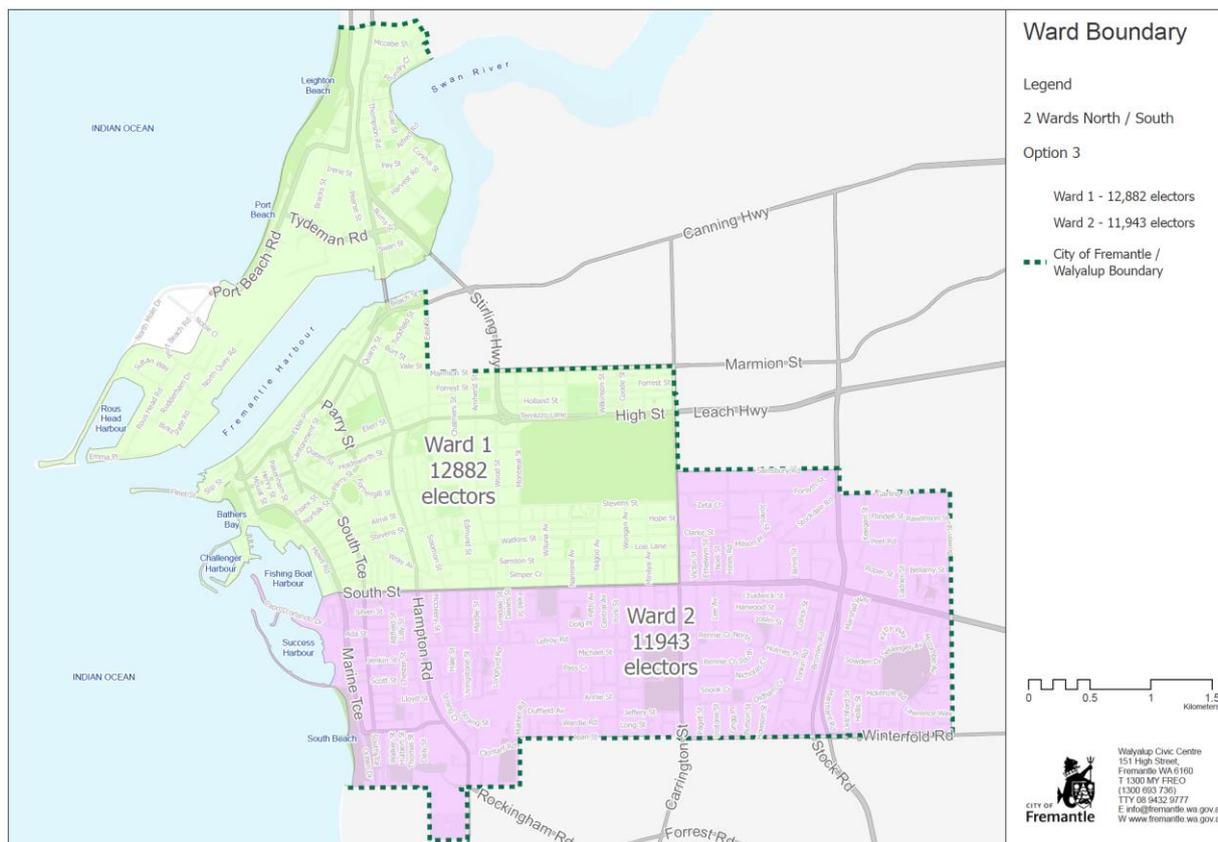
This option achieves the ratio of councillors to electors at a whole of district level only, as set out in table 2 below for the three sub-options of 4 councillors plus Mayor, 6 councillors plus Mayor and 8 councillors plus Mayor.

**Table 2: Option 2 – no wards and 5, 7 or 9 elected members**

	<b>Number of Electors</b>	<b>Number of Elected Members (including Mayor)</b>	<b>Councillor: Elector Ratio</b>	<b>% Ratio Deviation</b>
<b>Option 2a</b>	<b>24,825</b>	<b>5</b>	<b>1:4965</b>	N/A
<b>Option 2b</b>	<b>24,825</b>	<b>7</b>	<b>1:3546</b>	N/A
<b>Option 2c</b>	<b>24,825</b>	<b>9</b>	<b>1:2758</b>	N/A

**Option 3 – Create two wards divided approximately north-south with sub-options of 2 councillors per ward (plus the Mayor), 3 councillors per ward (plus the Mayor) or 4 councillors per ward (plus the Mayor)**

This option could create two wards dividing the district roughly north/south as shown on **Map 3** below (also shown in **Appendix 3**).



The following is an assessment of this option against the LGAB factors.

**Community of interest**

This option uses the major roads of Carrington Street and South Street to divide the two wards. Communities in the easternmost suburbs of Hilton, Samson, O'Connor would be within the same ward, along with the whole of Beaconsfield and South Fremantle.

**Physical and topographic features**

The boundaries follow easily identifiable, major roads (Carrington Street and South Street).



### Demographic trends

The areas of most growth in North Fremantle and Fremantle city centre and its eastern peripheral areas (and also the Knutsford East and Swanbourne Street development zone areas) would be within the northern ward. All of the Heart of Beaconsfield project area, where significant redevelopment of existing housing stock and extra new development on other sites is likely to occur over a longer timeframe, would be within the southern ward.

### Economic factors

The current main economic activity areas of Fremantle CBD and Fremantle Port would be within the northern ward, and the O'Connor industrial area would be in the southern ward.

### Ratio of councillors to electors

This option results in the following ratios, with the three sub-options for the different numbers of councillors presented separately.

**Table 3: Option 3a – two wards (north and south) with 2 councillors per ward**

Ward	Number of Electors	Number of Councillors	Councillor: Elector Ratio	% Ratio Deviation
1	12,882	2	1:6441	-3.78%
2	11,943	2	1:5971	3.78%
<b>Total</b>	<b>24,825</b>	<b>4</b>	<b>1:6206</b>	



**Table 4: Option 3b – two wards (north and south) with 3 councillors per ward**

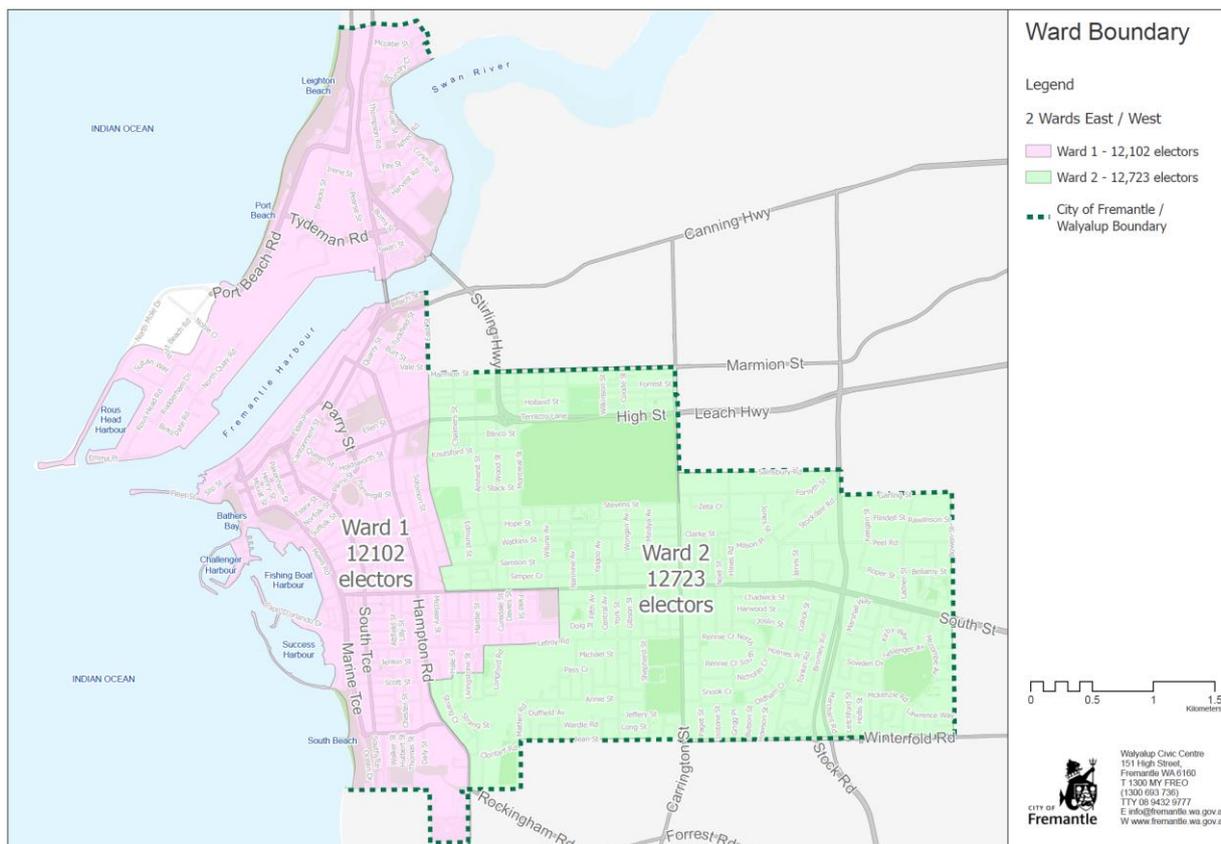
<b>Ward</b>	<b>Number of Electors</b>	<b>Number of Councillors</b>	<b>Councillor: Elector Ratio</b>	<b>% Ratio Deviation</b>
1	12,882	3	1:4294	-3.79%
2	11,943	3	1:3981	3.77%
<b>Total</b>	<b>24,825</b>	<b>6</b>	<b>1:4137</b>	

**Table 5: Option 3c – two wards (north and south) with 4 councillors per ward**

<b>Ward</b>	<b>Number of Electors</b>	<b>Number of Councillors</b>	<b>Councillor: Elector Ratio</b>	<b>% Ratio Deviation</b>
1	12,882	4	1:3220	-3.77%
2	11,943	4	1:2985	3.80%
<b>Total</b>	<b>24,825</b>	<b>8</b>	<b>1:3103</b>	

**Option 4 – Create two wards divided approximately east-west with sub-options of 2 councillors per ward (plus the Mayor), 3 councillors per ward (plus the Mayor) or 4 councillors per ward (plus the Mayor)**

This option could create two wards dividing the district roughly east/west as shown on **Map 4** below (also shown in **Appendix 4**).



The following is an assessment of this option against the LGAB factors.

**Community of interest**

This option creates a western ward adjoining the coast and spanning north and south of the river which contains the older established communities of North Fremantle, South Fremantle and the city centre and its immediate surrounds. The predominantly post-WW2 suburbs of the City of Fremantle are contained in the eastern ward. The boundary between the two wards follows the existing boundaries between City and East wards and between South and Beaconsfield wards.



### Physical and topographic features

The boundaries only partly correspond to major physical or topographic features, with the northern half of the boundary between the two wards following the north-south ridge along East Street and Swanbourne Street, and a short section of the boundary further south running along the major traffic route of Hampton Road.

### Demographic trends

The areas of most growth in North Fremantle and Fremantle city centre and its eastern peripheral areas would be within the western ward. Nearly all of the Heart of Beaconsfield project area would be within the eastern ward, except for the former Beaconsfield TAFE site between Grosvenor Street and Lefroy Road which is located in the easternmost part of the west ward, immediately south of Bruce Lee Oval.

### Economic factors

The current main economic activity areas of Fremantle CBD and Fremantle Port would be within the western ward, and the O'Connor industrial area would be in the eastern ward.

### Ratio of councillors to electors

This option results in the following ratios, with the three sub-options for the different numbers of councillors presented separately.

**Table 6: Option 4a – two wards (east and west) with 2 councillors per ward**

Ward	Number of Electors	Number of Councillors	Councillor: Elector Ratio	% Ratio Deviation
1	12,102	2	1:6051	2.49%
2	12,723	2	1:6361	-2.49%
<b>Total</b>	<b>24,825</b>	<b>4</b>	<b>1:6206</b>	



**Table 7: Option 4b – two wards (east and west) with 3 councillors per ward**

<b>Ward</b>	<b>Number of Electors</b>	<b>Number of Councillors</b>	<b>Councillor: Elector Ratio</b>	<b>% Ratio Deviation</b>
1	12,102	3	1:4034	2.48%
2	12,723	3	1:4241	-2.51%
<b>Total</b>	<b>24,825</b>	<b>6</b>	<b>1:4137</b>	

**Table 8: Option 4c – two wards (east and west) with 4 councillors per ward**

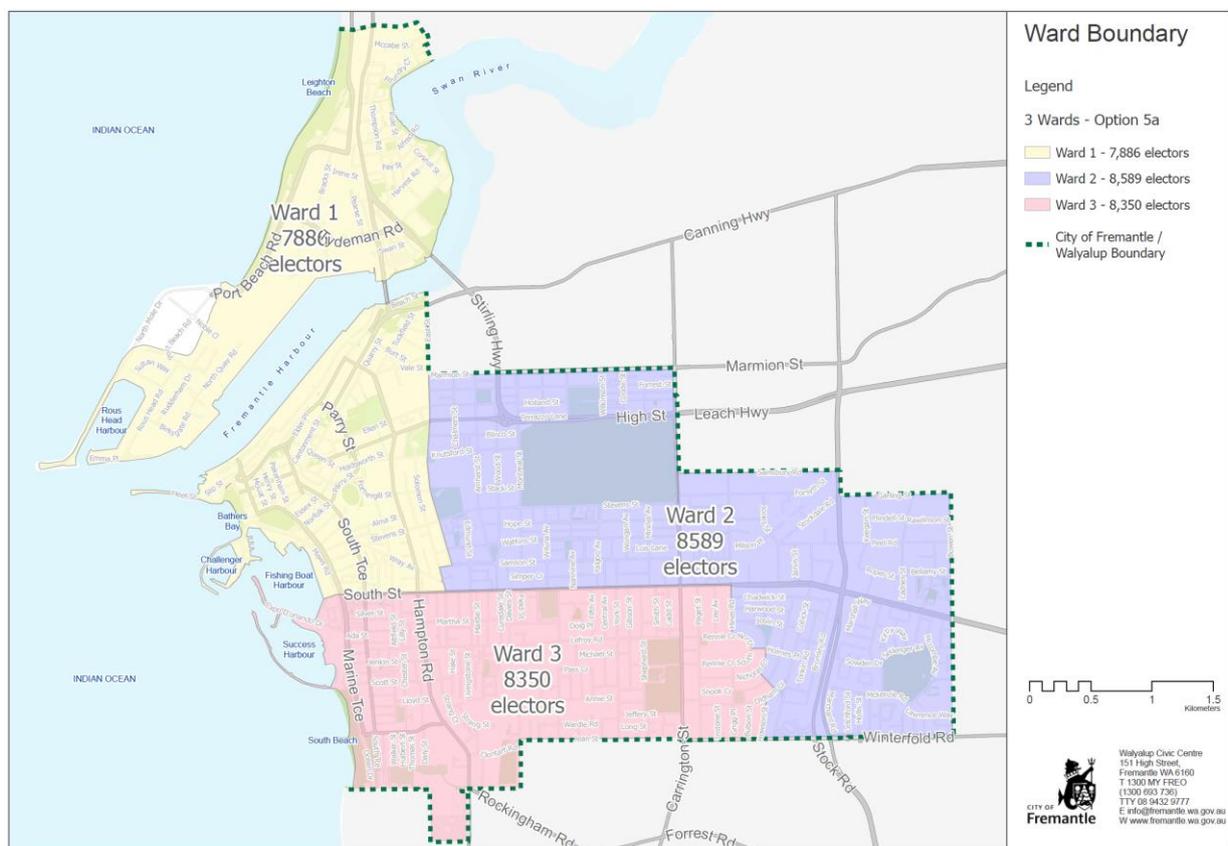
<b>Ward</b>	<b>Number of Electors</b>	<b>Number of Councillors</b>	<b>Councillor: Elector Ratio</b>	<b>% Ratio Deviation</b>
1	12,102	4	1:3025	2.51%
2	12,723	4	1:3180	-2.48%
<b>Total</b>	<b>24,825</b>	<b>8</b>	<b>1:3103</b>	



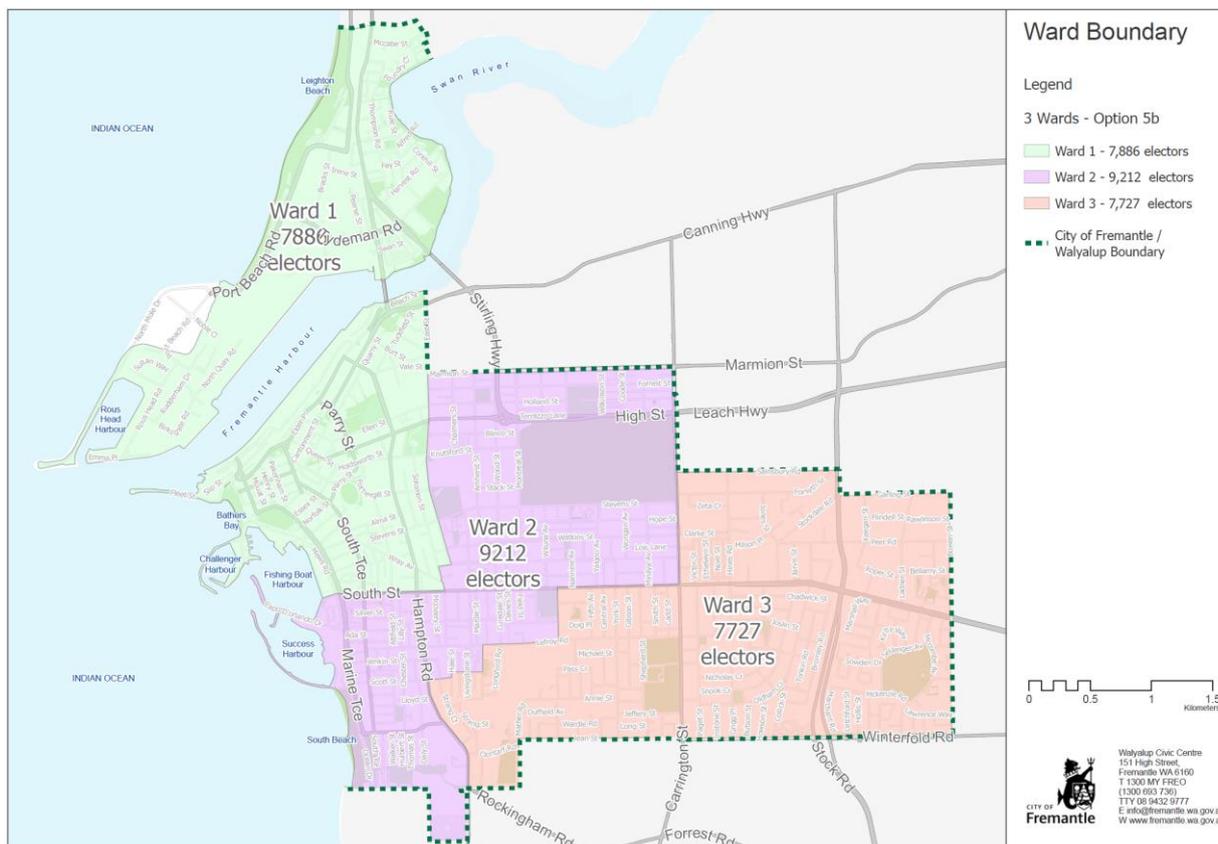
### Option 5 – Create three wards with 2 councillors per ward plus the Mayor (no alternative numbers of councillors available under this option)

This option could create three wards with two alternative configurations as shown on **Maps 5 and 6**, below (also shown in **Appendix 5**). These are referred to as Options 5a and 5b.

Map 5 – option 5a



Map 6 – option 5b



The following is an assessment of this option (both sub-options) against the LGAB factors.

**Community of interest**

Option 5a (see map 5) ‘pairs up’ the existing wards of North and City, South and Beaconsfield, and East and Hilton, respectively. The boundaries also result in whole suburbs being mostly contained within the same ward, except for the suburb of Fremantle being split across two wards (as it is under current ward boundaries) with a division along the alignment of East Street and Swanbourne Street, and the western half of the suburb of Hilton being in ward 3 on map 5 with the remainder in ward 2.

Option 5b also ‘pairs up’ the existing six wards into three new ones, but in this option Beaconsfield ward is paired with Hilton (ward 1 on map 6), and East is paired with South ward (ward 3). Existing North and City wards are paired in the same configuration as in option 5a. This option avoids splitting the community within the Hilton Garden Suburb residential area between two wards (as existing ward boundaries and option 5a do).



## **Physical and topographic features**

The boundaries for option 5a use the major traffic route of South Street for most of the boundary of ward 3 with the other two wards. The boundary between wards 1 and 2 follows the north-south ridge along East Street and Swanbourne Street.

The boundaries for option 5b only partly correspond to major physical or topographic features, using the north-south ridge along East Street and Swanbourne Street and then the western end of South Street as the boundary between wards 2 and 3. The boundary between wards 1 and 2 uses short sections of the major traffic routes of Carrington Street, South Street and Hampton Road for parts of the boundary but also has an indistinct section of boundary following minor residential streets and an unmade road reserve (Milbourne Street) - see map 6.

## **Demographic trends**

Under both options 5a and 5b the areas of most growth in North Fremantle and Fremantle city centre and its eastern peripheral areas would be within the same ward. In option 5a all the Heart of Beaconsfield project area would be within ward 3 on map 5, and the Knutsford East/Swanbourne Street development areas would be in ward 2. In option 5b the Heart of Beaconsfield area would be divided between wards 1 and 3, and the Knutsford East/Swanbourne St area would be entirely within ward 3.

## **Economic factors**

The boundaries of both options place the current main economic activity areas of Fremantle CBD and Fremantle Port within the same ward. The O'Connor industrial area is in a different ward under both options. Under both options ward 3 on maps 5 and 6 has more limited areas of economic activity, mostly in and adjacent to the South Fremantle local shopping centre along Hampton Road, the mixed use South Fremantle 'strip' along South terrace, and some maritime industries in Success Harbour.

## **Ratio of councillors to electors**

This option results in the following ratios, with the two sub-options for the different numbers of councillors presented separately.



**Table 9: Option 5a – three wards (boundaries as per Map 5) with 2 councillors per ward**

Ward	Number of Electors	Number of Councillors	Councillor: Elector Ratio	% Ratio Deviation
1	7886	2	1:3943	4.68%
2	8589	2	1:4294	-3.79%
3	8350	2	1:4175	0.91%
<b>Total</b>	<b>24,825</b>	<b>6</b>	<b>1:4137</b>	

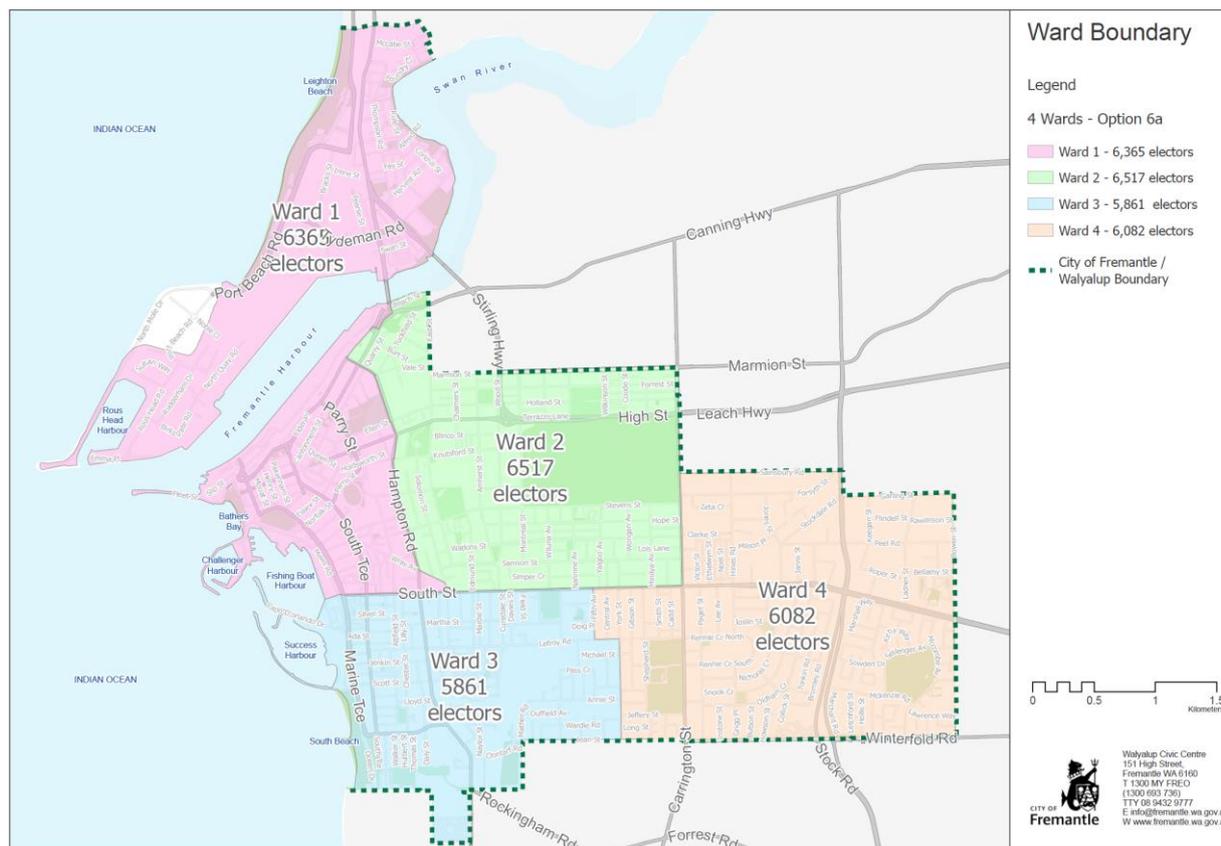
**Table 10: Option 5b – three wards (boundaries as per Map 6) with 2 councillors per ward**

Ward	Number of Electors	Number of Councillors	Councillor: Elector Ratio	% Ratio Deviation
1	7886	2	1:3943	4.68%
2	9212	2	1:4606	-11.33%
3	7727	2	1:3863	6.62%
<b>Total</b>	<b>24,825</b>	<b>6</b>	<b>1:4137</b>	



**Option 6 – Create four wards with sub-options of 1 councillor per ward (plus the Mayor), or 2 councillors per ward (plus the Mayor). Boundaries include Fremantle city centre and North Fremantle in a combined ward.**

This option could create four wards dividing the district as shown on **Map 7** below (also shown in **Appendix 6**)



The following is an assessment of this option against the LGAB factors.

**Community of interest**

This option places the communities of North Fremantle and the city centre area in the same ward (ward 1), as do all other options so far presented. The major traffic route of Ord Street/Hampton Road is used for most of the boundary between wards 1 and 3 and divides the community in the city centre part of the suburb of Fremantle from the more eastern parts of the suburb. However, this is already the case under existing ward boundaries. The configuration of wards 2, 3 and 4 (see map 7) mostly keep communities of interest centred on whole suburbs within the same ward, although *south of Lefroy Road* the suburb of Beaconsfield is split between wards 2 and 4 along the line of York Street and *between Lefroy road and South Street the boundary is Fifth avenue.*



### Physical and topographic features

The boundaries mainly follow major roads (Ord Street/Hampton Road, South Street and Carrington Street), together with a more local road (York Street) for the boundary between wards 2 and 4.

### Demographic trends

The areas of most growth in North Fremantle and Fremantle city centre (and some but not all of its eastern fringe) would be within the same ward (ward 1). All the Heart of Beaconsfield project area would be within *ward 3*. The Knutsford East/Swanbourne Street development areas would be in ward 3. As this ward already has the highest number of electors, the slower rate of development and population increase anticipated in this area would help to mitigate any increased imbalance in representation compared to other wards.

### Economic factors

The ward boundaries in this option place the current main economic activity areas of Fremantle CBD and Fremantle Port within the same ward (ward 1). The O'Connor industrial area is in ward 4. *Ward 3* contains the South Fremantle local shopping centre along Hampton Road, the mixed-use South Fremantle 'strip' along South terrace, and some maritime industries in Success Harbour. Ward 2 has negligible areas of significant economic activity.

### Ratio of councillors to electors

This option results in the following ratios, with the two sub-options for the different numbers of councillors presented separately.

**Table 11: Option 6a – four wards with 1 councillor per ward**

Ward	Number of Electors	Number of Councillors	Councillor: Elector Ratio	% Ratio Deviation
1	6365	1	1:6365	-2.56%
2	6517	1	1:6517	-5.01%
3	5861	1	1:5861	5.55%
4	6082	1	1:6082	1.99%
<b>Total</b>	<b>24,825</b>	<b>4</b>	<b>1:6206</b>	



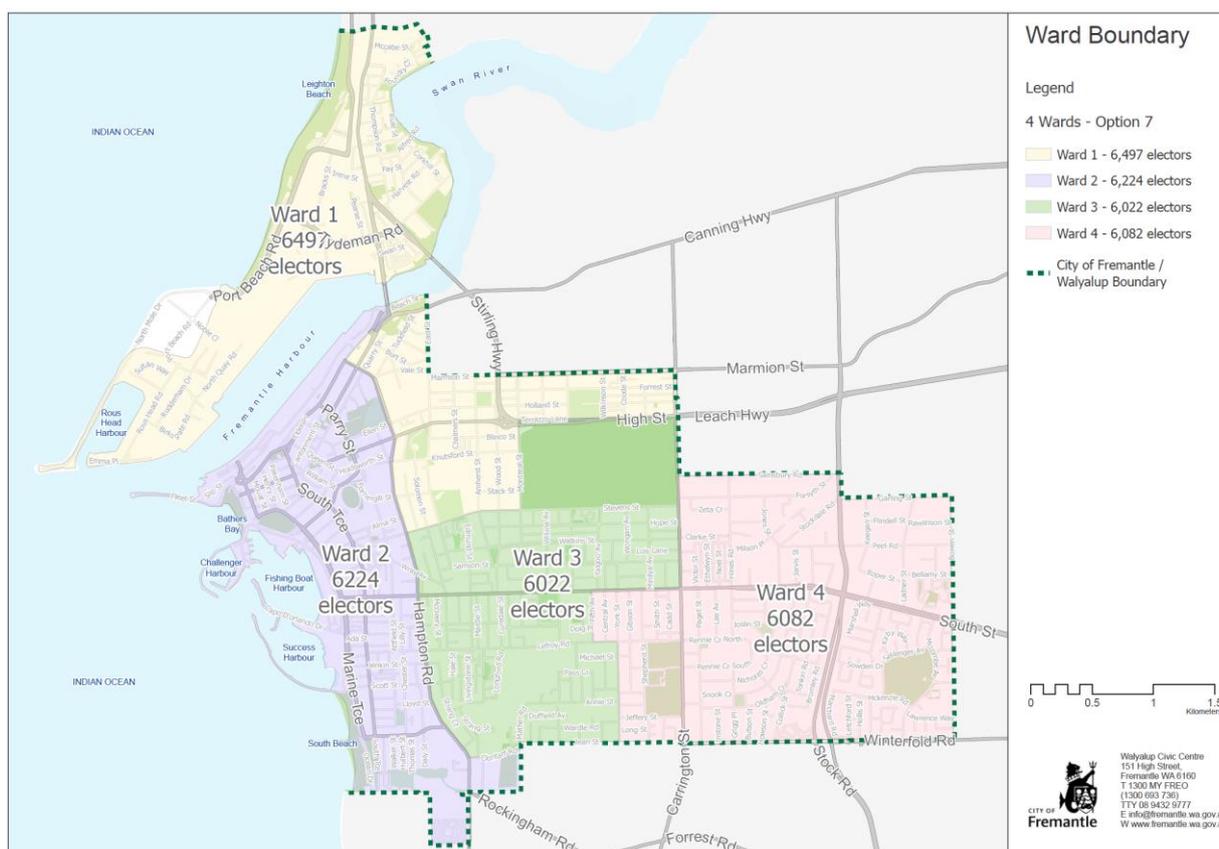
**Table 12: Option 6b – four wards with 2 councillors per ward**

<b>Ward</b>	<b>Number of Electors</b>	<b>Number of Councillors</b>	<b>Councillor: Elector Ratio</b>	<b>% Ratio Deviation</b>
1	6365	2	1:3182	-2.54%
2	6517	2	1:3258	-4.99%
3	5861	2	1:2930	5.57%
4	6082	2	1:3041	1.99%
<b>Total</b>	<b>24,825</b>	<b>8</b>	<b>1:3103</b>	



**Option 7 – Create four wards with sub-options of 1 councillor per ward (plus the Mayor), or 2 councillors per ward (plus the Mayor). Boundaries include Fremantle city centre and South Fremantle in a combined ward, and North Fremantle in a separate ward.**

This option could create four wards dividing the district as shown on **Map 8** below (also shown in **Appendix 7**).



The following is an assessment of this option against the LGAB factors.

**Community of interest**

The key difference between this option and option 6 is that the community of interest relating to the suburb of North Fremantle and the community centred on Fremantle city centre are separated into different wards. Ward 1 also incorporates a significant portion of the eastern part of the suburb of Fremantle. Under the existing six ward structure the current North ward includes some of the suburb of Fremantle, but the area included under proposed option 7 would be larger and extend south of High Street.



Proposed ward 2 places the communities of interest relating to the city centre and South Fremantle in the same ward. However, ward 2 also extends to the eastern side of Hampton Road to include westernmost parts of the suburb of Beaconsfield, which arguably have less in common with the communities living west of Hampton Road.

### **Physical and topographic features**

The boundaries mainly follow major roads (Ord Street/Hampton Road, Stevens Street and Carrington Street). However, part of the southern boundary of ward 1 (the North Freo ward) follows.

### **Demographic trends**

The areas of most growth, in North Fremantle and Fremantle city centre, would be in separate wards (wards 1 and 2). The Heart of Beaconsfield project area would be in *ward 3*, and the Knutsford East/Swanbourne Street development areas would be in *ward 1*.

### **Economic factors**

The ward boundaries in this option place the Fremantle CBD activity centre in ward 2, along with the South Fremantle local shopping centre along Hampton Road, the mixed use South Fremantle 'strip' along South Terrace, and all of the maritime industries and tourism activity associated with the Fremantle Boat Harbours.

The operational areas of Fremantle Port Inner Harbour are split between wards 1 and 2. The O'Connor industrial area is in ward 4. Ward 3 has negligible areas of significant economic activity.

### **Ratio of councillors to electors**

This option results in the following ratios, with the two sub-options for the different numbers of councillors presented separately.



**Table 13: Option 7a – four wards with 1 councillor per ward**

<b>Ward</b>	<b>Number of Electors</b>	<b>Number of Councillors</b>	<b>Councillor: Elector Ratio</b>	<b>% Ratio Deviation</b>
1	6497	1	1:6497	-4.68%
2	6224	1	1:6224	-0.29%
3	6022	1	1:6022	2.96%
4	6082	1	1:6082	1.99%
<b>Total</b>	<b>24,825</b>	<b>4</b>	<b>1:6206</b>	

**Table 14: Option 7b – four wards with 2 councillors per ward**

<b>Ward</b>	<b>Number of Electors</b>	<b>Number of Councillors</b>	<b>Councillor: Elector Ratio</b>	<b>% Ratio Deviation</b>
1	6497	2	1:3248	-4.67%
2	6224	2	1:3112	-0.29%
3	6022	2	1:3011	2.96%
4	6082	2	1:3041	1.99%
<b>Total</b>	<b>24,825</b>	<b>8</b>	<b>1:3103</b>	

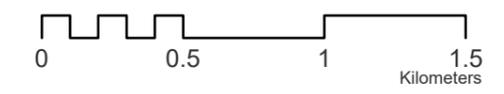
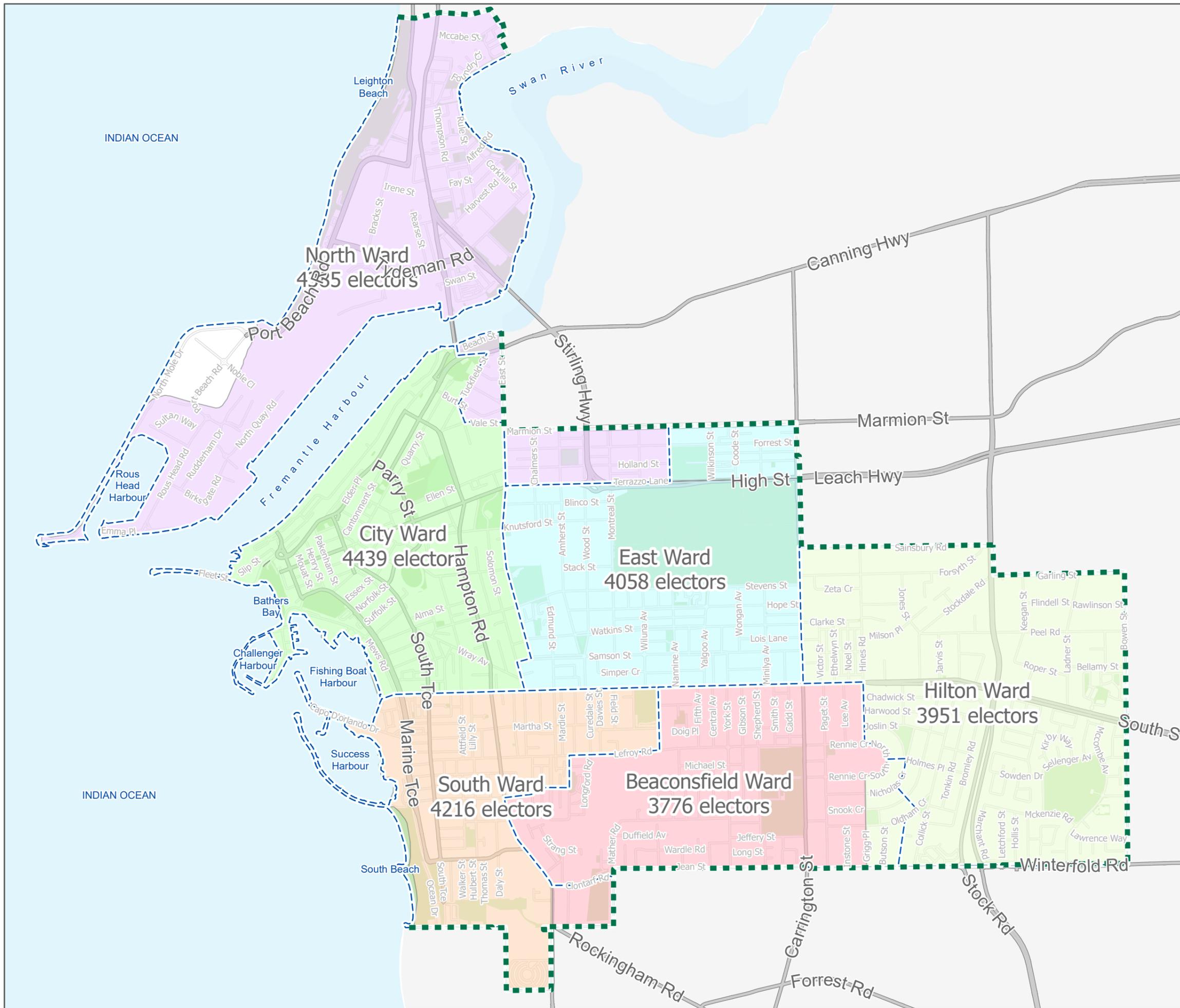
## **APPENDIX 1: Option 1 / Map 1**

# Ward Boundary

## Legend

### 6 Wards Option

- North Ward - 4,385 electors
- City Ward - 4,439 electors
- East Ward - 4,058 electors
- South Ward - 4,216 electors
- Beaconsfield Ward - 3,776 electors
- Hilton Ward - 3,951 electors
- Existing Wards
- City of Fremantle / Walyalup Boundary



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W [www.fremantle.wa.gov.au](http://www.fremantle.wa.gov.au)

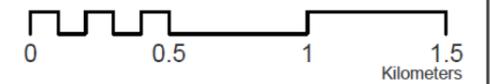
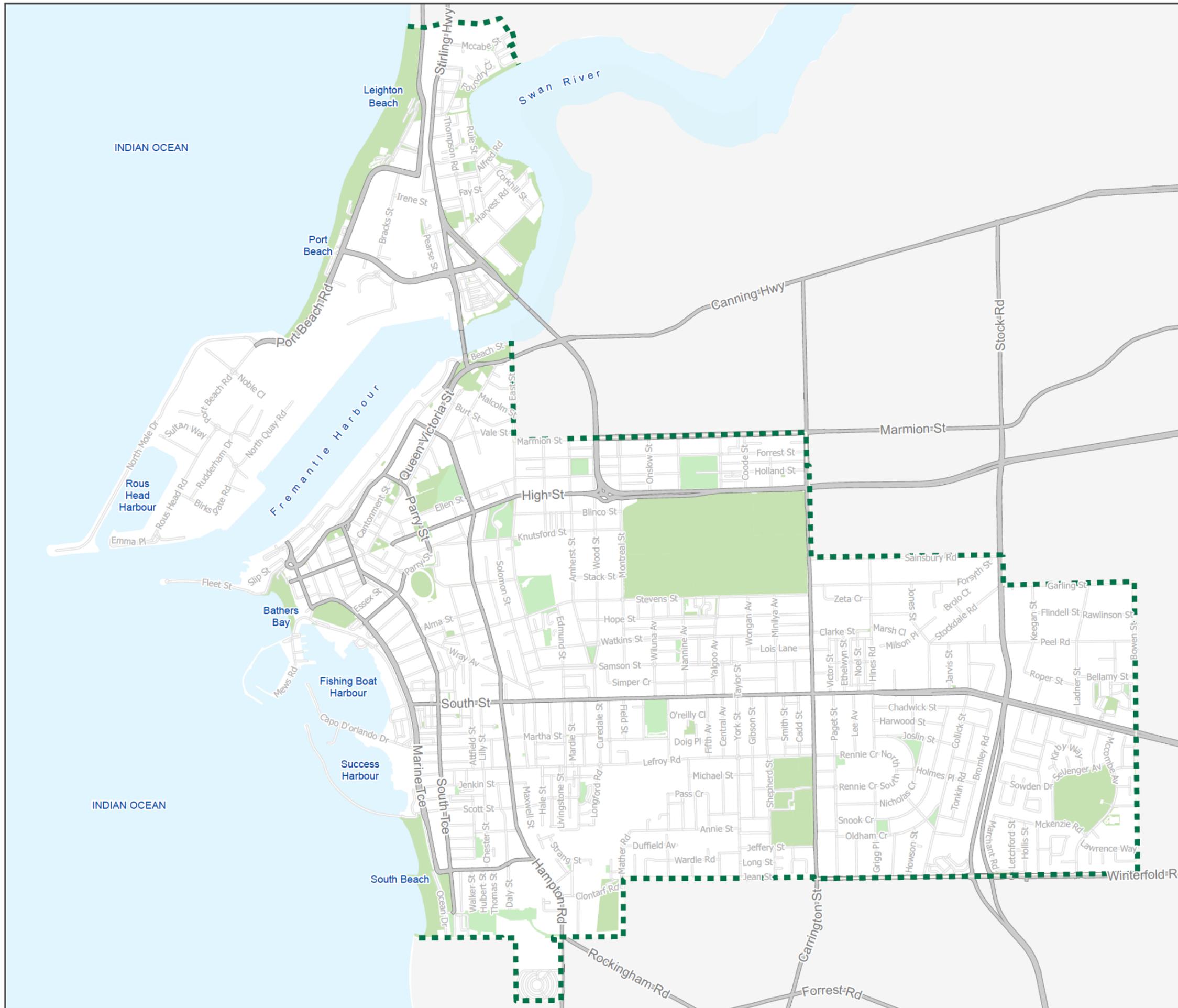


## APPENDIX 2: Option 2 / Map 2

# CITY OF Fremantle Boundary

## Legend

■ City of Fremantle / Walyalup Boundary



  
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## APPENDIX 3: Option 3 / Map 3

# Ward Boundary

## Legend

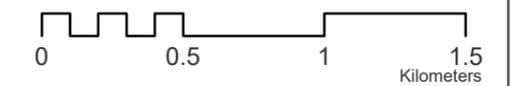
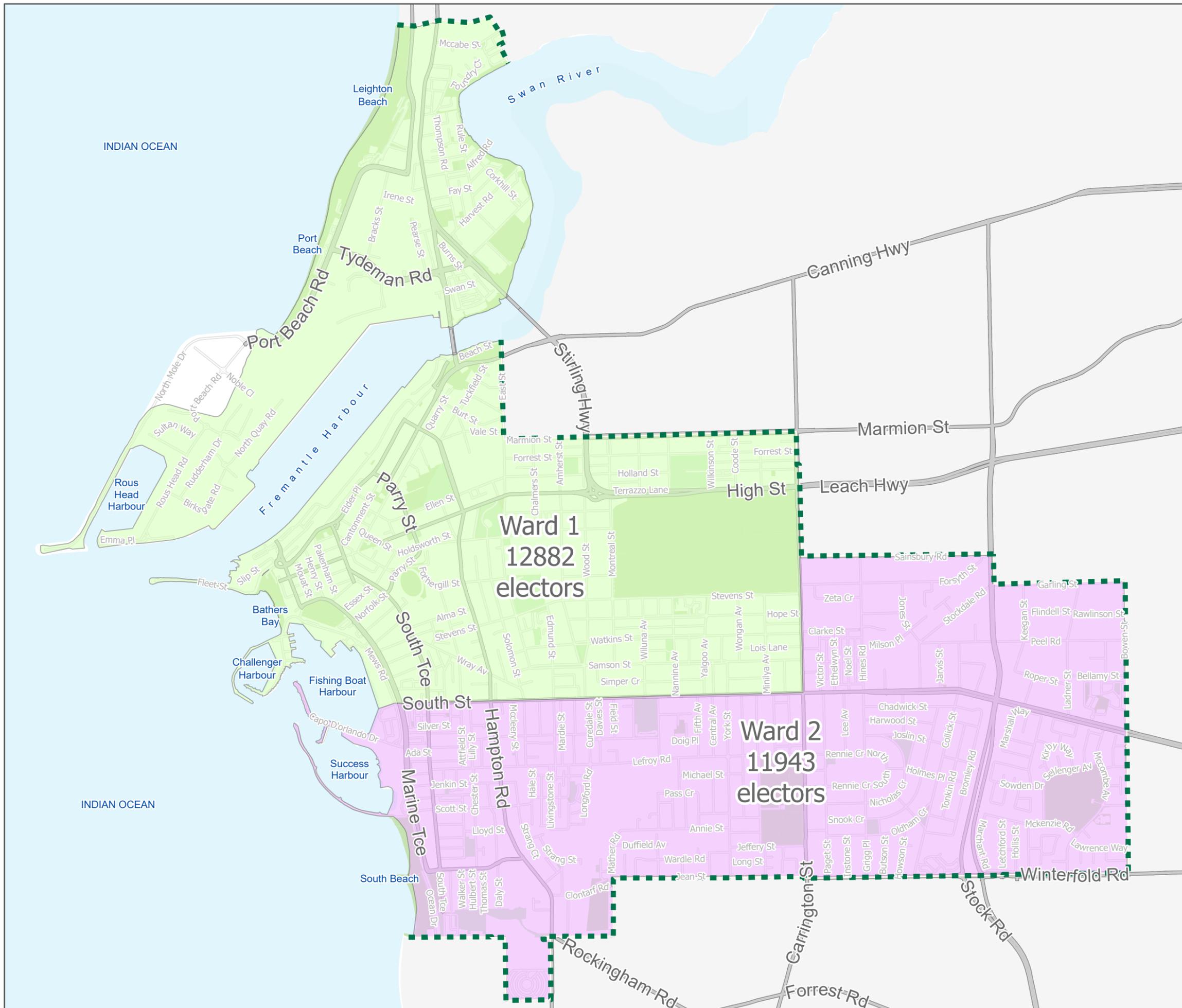
2 Wards North / South

Option 3a

Ward 1 - 12,882 electors

Ward 2 - 11,943 electors

■ ■ ■ City of Fremantle / Walyalup Boundary



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## APPENDIX 4: Option 4 / Map 4

# Ward Boundary

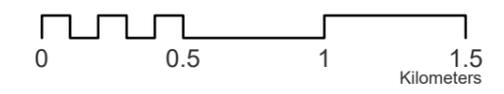
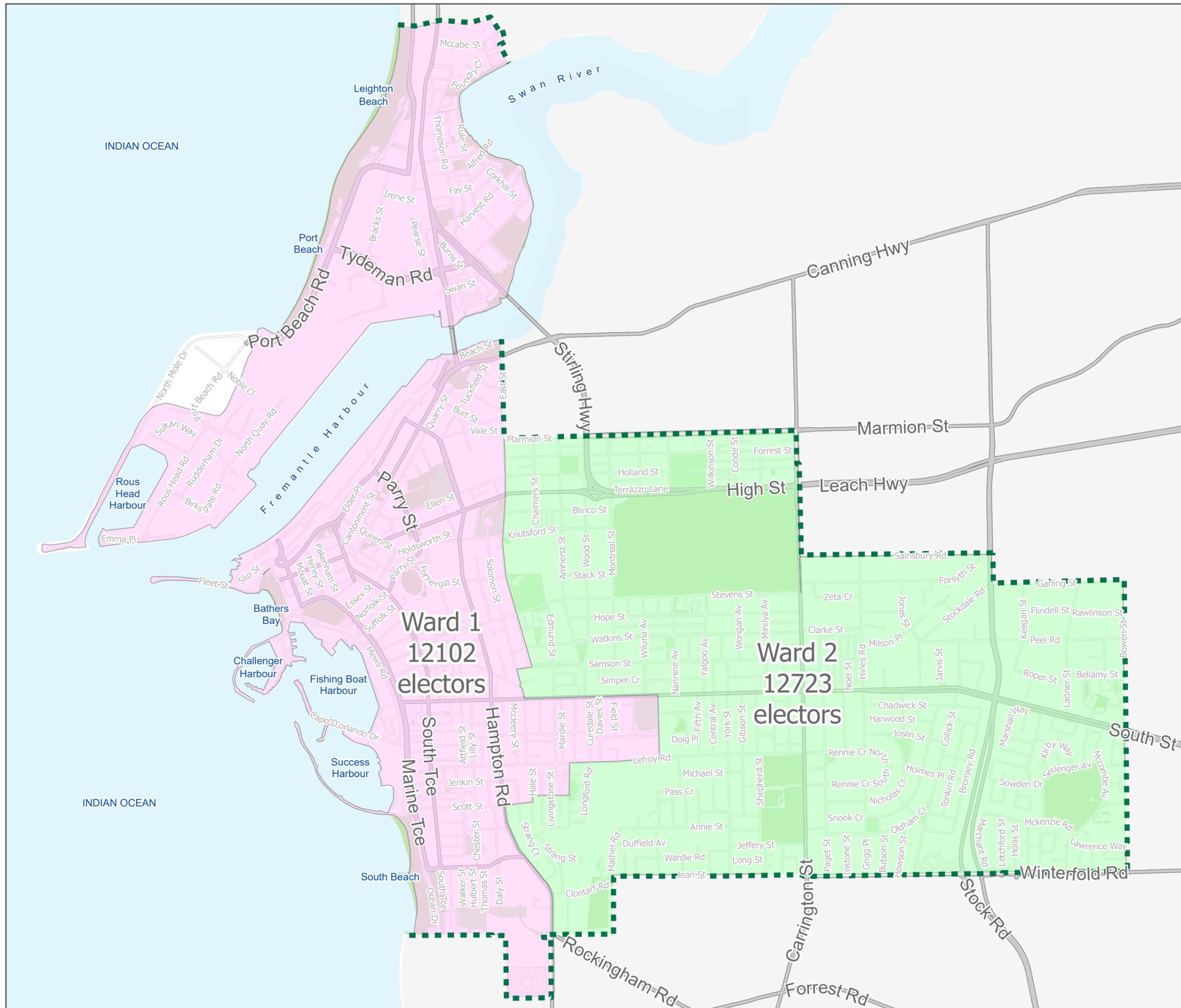
## Legend

2 Wards East / West

Ward 1 - 12,102 electors

Ward 2 - 12,723 electors

City of Fremantle / Walyalup Boundary



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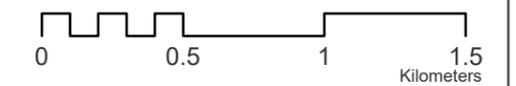
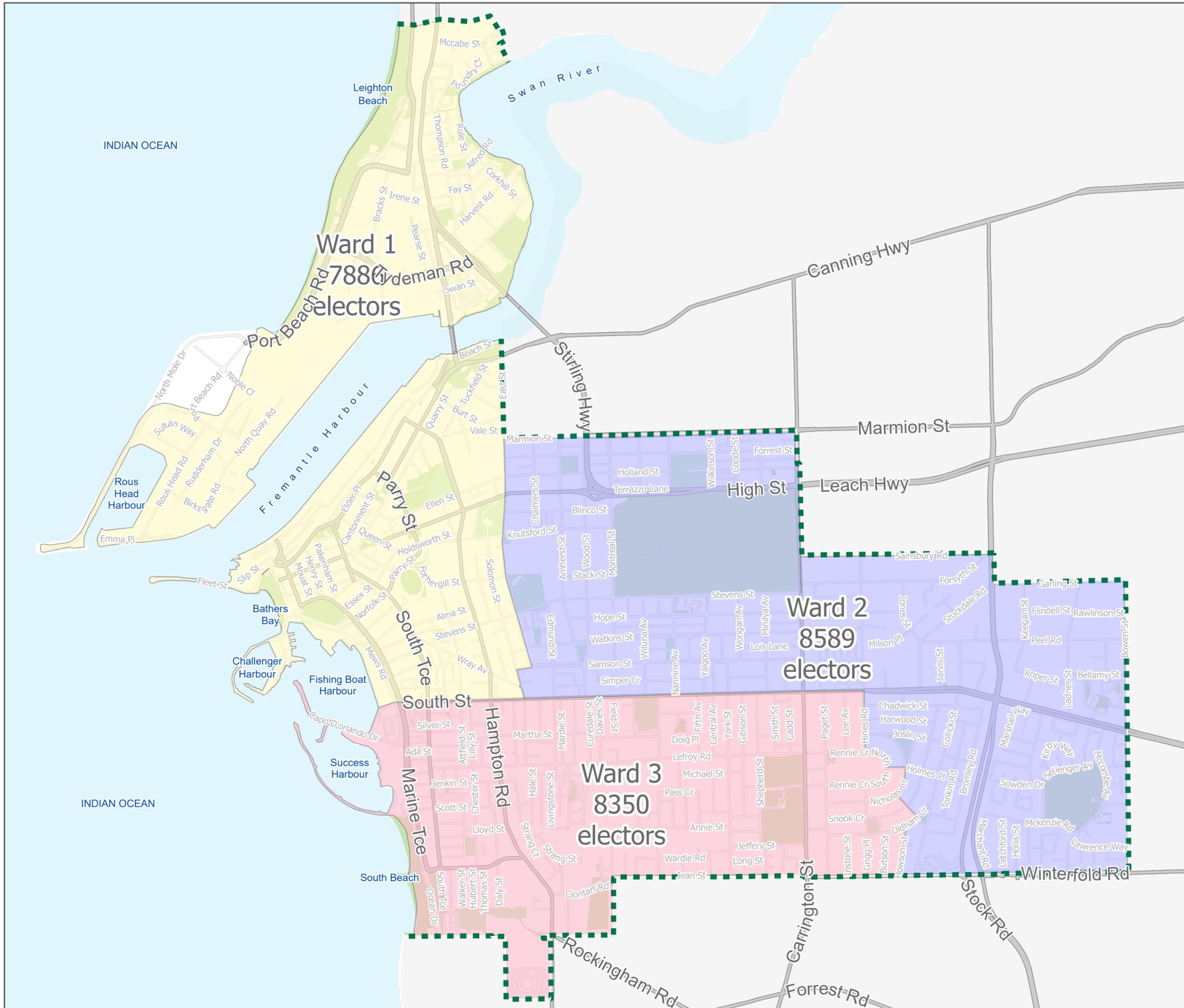
## APPENDIX 5: Option 5 / Map 5

# Ward Boundary

## Legend

### 3 Wards - Option 5a

- Ward 1 - 7,886 electors
- Ward 2 - 8,589 electors
- Ward 3 - 8,350 electors
- City of Fremantle / Walyalup Boundary



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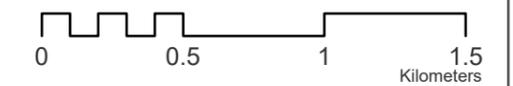
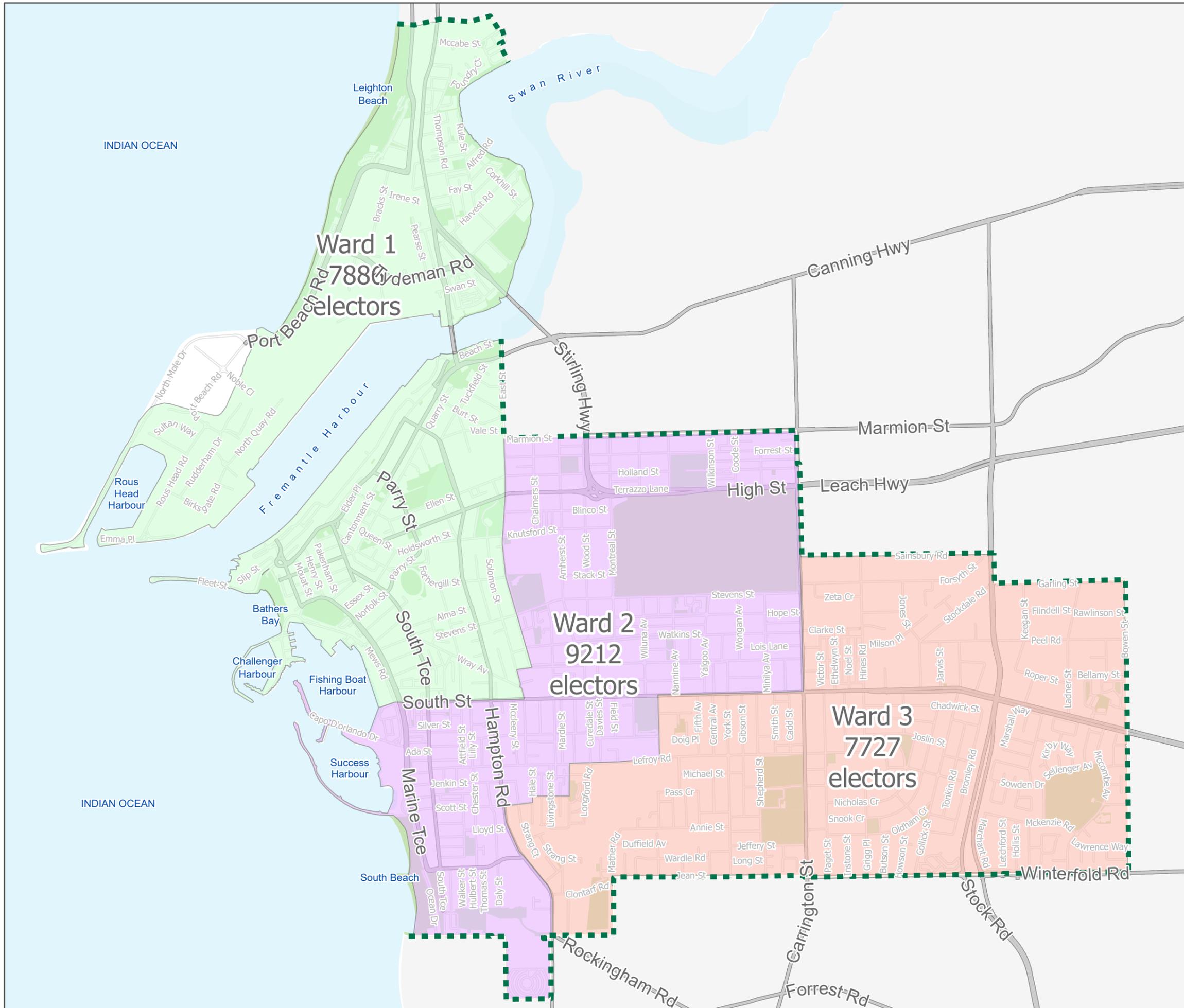
## APPENDIX 5: Option 5 / Map 6

# Ward Boundary

## Legend

### 3 Wards - Option 5b

- Ward 1 - 7,886 electors
- Ward 2 - 9,212 electors
- Ward 3 - 7,727 electors
- City of Fremantle / Walyalup Boundary



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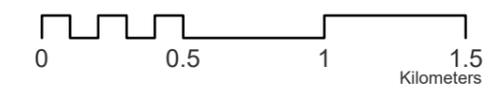
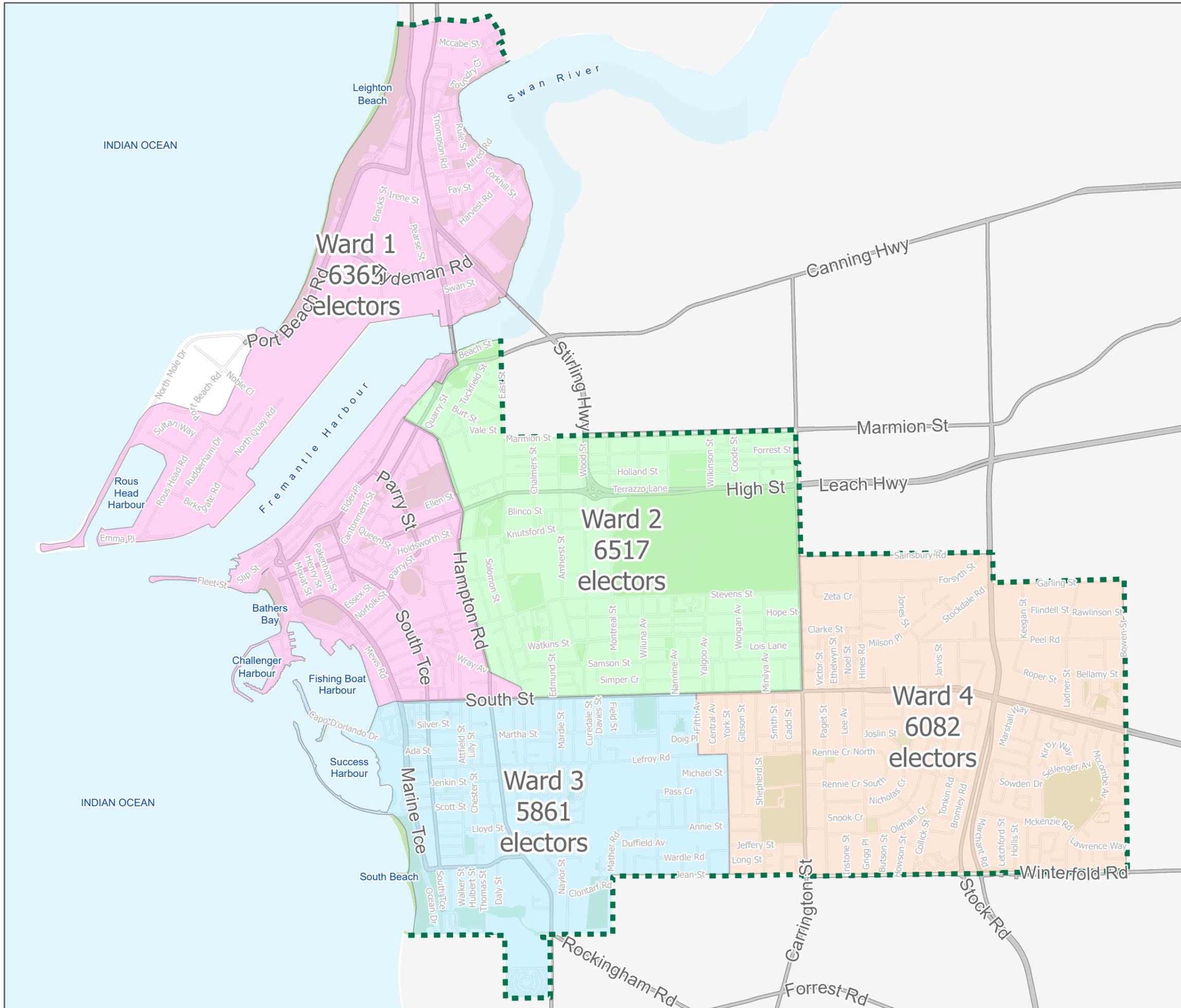
## APPENDIX 6: Option 6 / Map 7

# Ward Boundary

## Legend

### 4 Wards - Option 6a

- Ward 1 - 6,365 electors
- Ward 2 - 6,517 electors
- Ward 3 - 5,861 electors
- Ward 4 - 6,082 electors
- City of Fremantle / Walyalup Boundary



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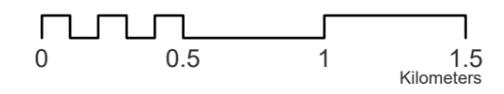
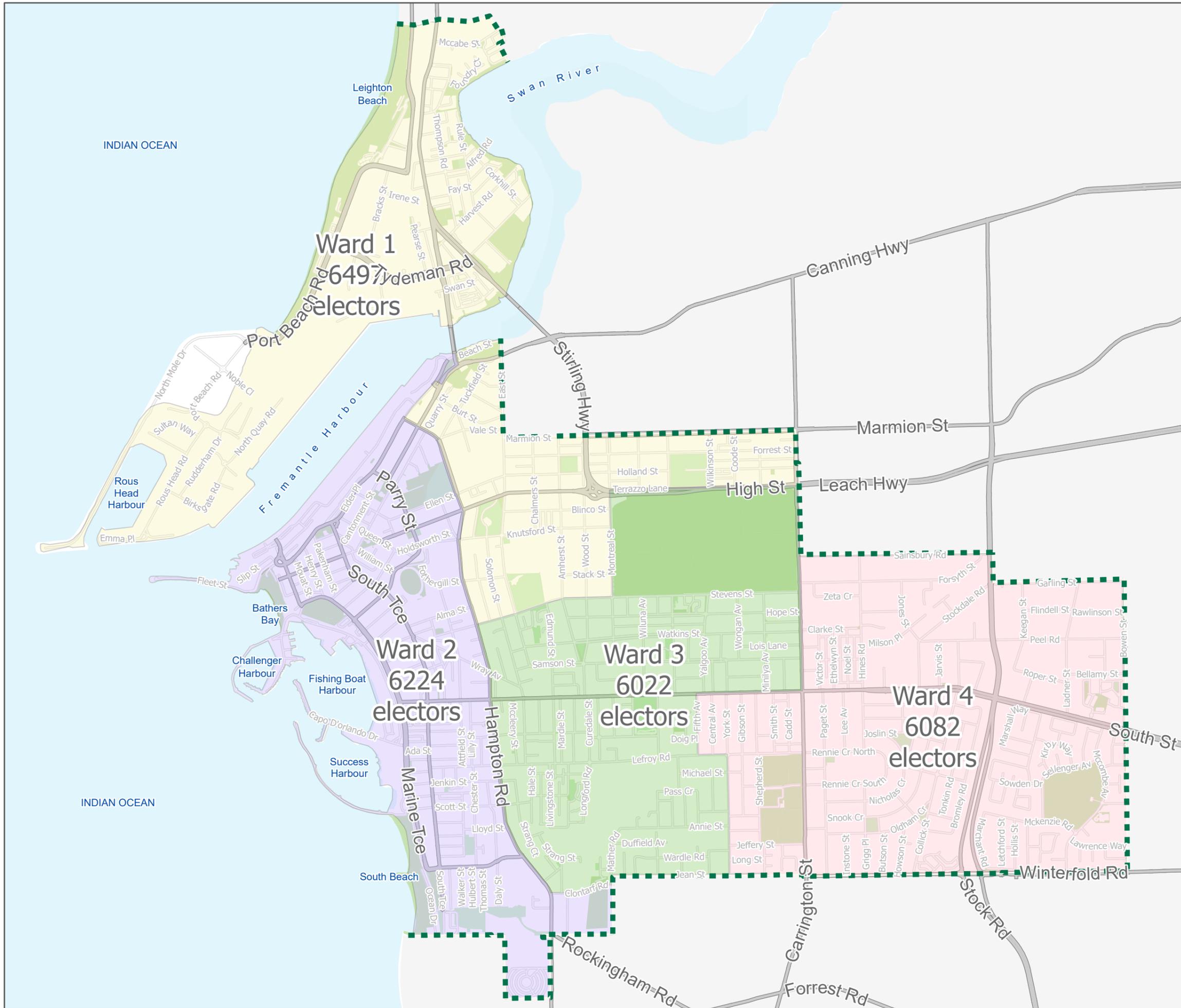
## APPENDIX 7: Option 7 / Map 8

# Ward Boundary

## Legend

### 4 Wards - Option 7

- Ward 1 - 6,497 electors
- Ward 2 - 6,224 electors
- Ward 3 - 6,022 electors
- Ward 4 - 6,082 electors
- City of Fremantle / Walyalup Boundary



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## **ADDITIONAL INFORMATION 2 – Public notices**

### **Public notice published 28 October 2022**



## **Ward and Representation Review**

The City of Fremantle gives public notice that it is conducting a review of its ward boundaries and representation, and invites community members to make a written submission about any aspect of the review as outlined in the City's [Discussion Paper](#).

Submissions can be made to the City of Fremantle:

- via online submission on our [My Say Freo Website](#); or
- via email [info@fremantle.wa.gov.au](mailto:info@fremantle.wa.gov.au); or
- in person at the City of Fremantle Customer Service Centre at the Walyalup Civic Centre, 151 High Street, Fremantle; or
- posted to PO Box 807, Fremantle WA 6959

The discussion paper is available to view via the MySay Freo website or in person at the Walyalup Civic Centre.

All submissions must be received by 5pm on **Monday, 12 December 2022**

Thank you for your interest and involvement in this review. Council welcomes your comments on any matters that may assist it to make informed and responsible decisions for the benefit of the people of the City of Fremantle.

**Glen Dougall**

Chief Executive Officer

**Additional information Part 2 – Ordinary Meeting of Council  
18 January 2023**



**Updated public notice published 22 November 2022**



## **Ward and Representation Review**

The City of Fremantle gives public notice that it is conducting a review of its ward boundaries and representation, and invites community members to make a written submission about any aspect of the review as outlined in the City's [Discussion Paper](#).

Submissions can be made to the City of Fremantle:

- via online submission on our [My Say Freo Website](#); or
- via email [info@fremantle.wa.gov.au](mailto:info@fremantle.wa.gov.au); or
- in person at the City of Fremantle Customer Service Centre at the Walyalup Civic Centre, 151 High Street, Fremantle; or
- posted to PO Box 807, Fremantle WA 6959

The discussion paper is available to view via the MySay Freo website or in person at the Walyalup Civic Centre.

All submissions must be received by 5pm on **Friday, 16 December 2022**

Thank you for your interest and involvement in this review. Council welcomes your comments on any matters that may assist it to make informed and responsible decisions for the benefit of the people of the City of Fremantle.

**Glen Dougall**  
Chief Executive Officer



## Public notice advertised in Perth Now on 3 November 2022

### Ward and Representation review



The City of Fremantle is conducting a review of its ward boundaries and representation and invites community members to make a written submission about any aspect of the review as outlined in the City's discussion paper.

Submissions can be made to the City of Fremantle via any of these ways:

- [info@fremantle.wa.gov.au](mailto:info@fremantle.wa.gov.au)
- online submission at [mysay.fremantle.wa.gov.au](https://mysay.fremantle.wa.gov.au)
- in person at the City's Customer Service Centre (Walyalup Civic Centre, 151 High Street, Fremantle)
- posted to PO Box 807, Fremantle WA 6959

The discussion paper is available to view via the [mysay.fremantle.wa.gov.au](https://mysay.fremantle.wa.gov.au) or in person at the Walyalup Civic Centre.

All submissions must be received by 5pm on **Monday 12 December 2022**.

Thank you for your interest and involvement in this review. Council welcomes your comments on any matters that may assist it to make informed and responsible decisions for the benefit of the people of the City of Fremantle.

**Glen Dougall**  
Chief Executive Officer

Visit [mysay.fremantle.wa.gov.au](https://mysay.fremantle.wa.gov.au)



**Public notice advertised in the Herald on 19 November 2022**

## **Ward and Representation review**



The City of Fremantle is conducting a review of its ward boundaries and representation and invites community members to make a written submission about any aspect of the review as outlined in the City's discussion paper.

Submissions can be made to the City of Fremantle via any of these ways:

- [info@fremantle.wa.gov.au](mailto:info@fremantle.wa.gov.au)
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The discussion paper is available to view via the [mysay.fremantle.wa.gov.au](https://mysay.fremantle.wa.gov.au) or in person at the Walyalup Civic Centre.

All submissions must be received by **5pm on Monday 12 December 2022.**

Thank you for your interest and involvement in this review. Council welcomes your comments on any matters that may assist it to make informed and responsible decisions for the benefit of the people of the City of Fremantle.

**Glen Dougall**  
**Chief Executive Officer**

**Visit [mysay.fremantle.wa.gov.au](https://mysay.fremantle.wa.gov.au)**



**Updated public notice advertised in the Herald on 26 November 2022**

## **Public notice**

### **Ward and Representation review**

The City of Fremantle is conducting a review of its ward boundaries and representation and invites community members to make a written submission about any aspect of the review as outlined in the City's discussion paper.



Submissions can be made to the City of Fremantle via any of these ways:

- [info@fremantle.wa.gov.au](mailto:info@fremantle.wa.gov.au)
- online submission at [mysay.fremantle.wa.gov.au](https://mysay.fremantle.wa.gov.au)
- in person at the City's Customer Service Centre (Walyalup Civic Centre, 151 High Street, Fremantle)
- posted to PO Box 807, Fremantle WA 6959

The discussion paper is available to view via the [mysay.fremantle.wa.gov.au](https://mysay.fremantle.wa.gov.au) or in person at the Walyalup Civic Centre.

Submissions have been extended to **5pm, Friday 16 December 2022.**

Thank you for your interest and involvement in this review. Council welcomes your comments on any matters that may assist it to make informed and responsible decisions for the benefit of the people of the City of Fremantle.

**Glen Dougall**  
**Chief Executive Officer**

**Visit [mysay.fremantle.wa.gov.au](https://mysay.fremantle.wa.gov.au)**